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# Licensing Sub-Committee Agenda



To: Councillors Pat Clouder, Margaret Bird and Pat Ryan

A meeting of the **Licensing Sub-Committee** which you are hereby summoned to attend, will be held on **Thursday, 28 June 2018** at **10.30 am** in **Council Chamber - Town Hall** 

JACQUELINE HARRIS-BAKER
Director of Law and Monitoring Officer
London Borough of Croydon
Bernard Weatherill House
8 Mint Walk, Croydon CR0 1EA

Kieran Pantry-Melsom 020 8726 6000 x63922 kieran.pantry-melsom@croydon.gov.uk www.croydon.gov.uk/meetings Wednesday, 20 June 2018

Members of the public are welcome to attend this meeting. If you require any assistance, please contact the person detailed above, on the righthand side.

N.B This meeting will be paperless. The agenda can be accessed online at www.croydon.gov.uk/meetings



#### AGENDA - PART A

# 1. Appointment of Chair

To appoint a Chair for the duration of the meeting.

# 2. Apologies for Absence

To receive any apologies for absence from any members of the Committee.

#### 3. Disclosure of Interests

In accordance with the Council's Code of Conduct and the statutory provisions of the Localism Act, Members and co-opted Members of the Council are reminded that it is a requirement to register disclosable pecuniary interests (DPIs) and gifts and hospitality to the value of which exceeds £50 or multiple gifts and/or instances of hospitality with a cumulative value of £50 or more when received from a single donor within a rolling twelve month period. In addition, Members and co-opted Members are reminded that unless their disclosable pecuniary interest is registered on the register of interests or is the subject of a pending notification to the Monitoring Officer, they are required to disclose those disclosable pecuniary interests at the meeting. This should be done by completing the Disclosure of Interest form and handing it to the Democratic Services representative at the start of the meeting. The Chair will then invite Members to make their disclosure orally at the commencement of Agenda item 3. Completed disclosure forms will be provided to the Monitoring Officer for inclusion on the Register of Members' Interests.

# 4. Urgent Business (if any)

To receive notice of any business not on the agenda which in the opinion of the Chair, by reason of special circumstances, be considered as a matter of urgency.

- 5. Licensing Act 2003: Application for a Premises Licence (Pages 5 44)
- 6. Licensing Act 2003: Variation to a Premises Licence (Pages 45 84)

# 7. Exclusion of the Press and Public

The following motion is to be moved and seconded where it is proposed to exclude the press and public from the remainder of a meeting:

"That, under Section 100A(4) of the Local Government Act, 1972, the press and public be excluded from the meeting for the following items of business on the grounds that it involves the likely disclosure of exempt information falling within those paragraphs indicated in Part 1 of Schedule 12A of the Local Government Act 1972, as amended."

# **PART B**



REPORT TO:	LICENSING SUB COMMITTEE 28 June 2018
AGENDA ITEM:	
SUBJECT:	LICENSING ACT 2003 – APPLICATION FOR A PREMISES LICENCE
LEAD OFFICER:	Executive Director, Place Department
CABINET MEMBER:	Cllr. Hamida Ali, Cabinet Member for Communities Safety & Justice
WARDS:	South Croydon

#### **CORPORATE PRIORITY/POLICY CONTEXT:**

This report is specific to this application and has no implications on the Council's Corporate Policies.

# **FINANCIAL SUMMARY:**

This application is being processed as part of normal duties carried out by the Department with no additional costs involved.

FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# For general release

# 1. RECOMMENDATIONS

1.1 The Sub-Committee is asked to determine whether to grant the application for a premises licence at Unit 11A, Capital Business Centre, 22 Carlton Road, South Croydon, CR2 0BS.

# 2. EXECUTIVE SUMMARY

2.1 The purpose of this report is to advise the Sub-Committee that an application has been received for a premises licence under the Licensing Act 2003 ("the Act"). This application is the subject of representations, therefore a hearing is required.

#### 3. DETAIL

- 3.1 A Protocol for Licensing Hearings and a Procedure for Licensing Sub-Committee Hearings has previously been agreed by the Licensing Committee (minute A/24/05 refers). The protocol has been subsequently amended by the licensing committee (minutes A/32/06, A/40/07 and A/07/12 refer).
- 3.2 The applicant and the parties making the representations have been notified of the hearing in accordance with the Licensing Act 2003 (Hearings) Regulations 2005 and Licensing Act 2003 (Hearings) (Amendment) Regulations 2005 "the Regulations". Information to accompany the notice of hearing was provided to the applicant and the persons making representations in accordance with "the Regulations".
- 3.3 Appendix A to this report provides details of this application.

#### 4. FINANCIAL CONSIDERATIONS

# 1 Revenue and Capital consequences of report recommendations

There are no direct financial implications associated with this report, subject to the risks at 4.2 & 4.3. This application is being processed as part of normal duties and therefore the work associated with it is contained within the departmental budget.

# 2 The effect of the decision

The decision of the Sub-Committee may be subject to appeal and/or Judicial Review

# 3 Risks

An appeal against a decision of the Sub-Committee or a Judicial Review of the application process may present financial risks to the Council with regard to any award of costs against it.

# 4 Options

The options available are: to grant the application, to vary the application, with or without further conditions, or to refuse the application.

# 5 Savings/ future efficiencies

None identified.

**6** (Approved by: Zulfigar Darr, Interim Head of Finance, Place & Resources)

#### 5. COMMENTS OF THE SOLICITOR TO THE COUNCIL

5.1 The Solicitor to the Council comments that the sub-committee must determine

the application, taking into account relevant representations, the Licensing Act 2003, the regulations made thereunder statutory guidance and the Council's own licensing policy.

5.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law & Monitoring Officer)

#### 6. HUMAN RESOURCES IMPACT

- 6.1 The Human Resources impact of supporting the Licensing Hearings will be contained within the budgeted establishments of the Democratic and Legal Services and Licensing Teams.
- 6.2 (Approved by: Adrian Prescod, HR Business Partner, for and on behalf of Director of Human Resources, Chief Executive's Department)

#### 7. EQUALITIES IMPACT

7.1 The arrangements for the Licensing Hearings seek to ensure that all applicants and other interested parties receive a fair hearing and that the process is accessible to all groups within the community.

#### 8. ENVIRONMENTAL AND DESIGN IMPACT

8.1 The effective implementation of the Licensing Act 2003 will contribute to an improved environment for local residents and other stakeholders.

#### 9. LICENSING OBJECTIVES IMPACT

- 9.1 The licensing objectives contained in the Act are:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance and
  - the protection of children from harm.
- 9.2 Officers comments and relevant representations on the impact of the application on these objectives appear in Appendix A to the application.

#### 10. HUMAN RIGHTS IMPACT

- 10.1 The Human Rights 1998 (HRA) requires public bodies to ensure everything they do is compatible with Convention Rights and makes it unlawful for a public authority to act incompatibly with those Rights. **Article 6 (A6)** of the European Convention on Human Rights (ECHR) is the right to a fair trial. The key elements of this include:
  - The right to a *fair* hearing;
  - The right to a *public* hearing;
  - The right to a hearing before an independent and impartial tribunal;
  - The right to a hearing within a reasonable time.

- 10.2 When hearing an application, the proceedings of a non-judicial body such as the Licensing Sub Committee, as opposed to an actual Court, need not meet the full requirements of A6 where there is a right of appeal from the Licensing Sub Committee to a Court that <u>does</u> meet the full A6 standards <u>and</u> can consider all aspects of the case (even if that does not include a full re-hearing of the facts).
- 10.3 So, while it is good practice to make a hearing before the Licensing Sub Committee as A6 compliant as possible, it will not be a breach of the HRA if it is not. Further, the hearing of all applications is subject to the principles of Natural Justice and the requirement for decisions to be 'Wednesbury reasonable'.

#### 11. FREEDOM OF INFORMATION/DATA PROTECTION CONSIDERATIONS

11.1 Protocols agreed in relation to Licensing Hearings are within the Council's Constitution and will be accessible as part of the Council's Publication Scheme maintained under the Freedom of Information Act.

**CONTACT OFFICER:** Michael Goddard, Licensing Manager, Place

Department ext. 61838

**BACKGROUND DOCUMENTS:** Application Forms

Licensing Hearings and Protocol and Procedure

# **APPENDIX A**

# 1. The Application

- 1.1 This report concerns an application by Drinks On Tap Ltd. for a premises licence at Unit 11A, Capital Business Centre, 22 Carlton Road, South Croydon, CR2 0BS.
- 1.2 The application seeks the following licensable activity between the hours shown –

The Sale by Retail of Alcohol (Off the premises)— Monday to Sunday 1900 hours until 0500 hours

- 1.3 The relevant pages of the application are attached at Appendix A1
- 1.4 Would the sub committee please note that, following discussions with the Police licensing officer, the applicant has amended their application to have the following conditions placed on the premises licence, should the application be granted –

The premises licence holder shall:

- Install and maintain a CCTV system covering the entrances, exits, internal
  areas of the premises, recordings shall be stored for a minimum of 28 days
  and CCTV images shall be delivered to Police or Council Officers, in viewable
  format on request.
- 2. Challenge 25 logos shall be prominently displayed in all advertising material associated with this Premises (including any websites). A statement made confirming that I.D. will be requested before the sale is completed must also be displayed as above.
- 3. Each customer shall be informed of the Licence holder's delivery conditions at the time of ordering and delivery.
- 4. Deliveries of alcohol shall only be made to residential or to business addresses, where the relevant details of the purchaser have been recorded as part of the original sale.
- 5. Deliveries of alcohol shall not be made to public places.
- 6. Persons undertaking deliveries shall be over 18 years of age.
- 7. Information regarding refusals to sell alcohol and refusals to deliver alcohol shall be recorded and retained in useable form and made available to authorised officers upon request.

- 8. All staff will receive training prior to taking on any role within the business. This training to be recorded and refresher training carried out every 6 months also to be recorded.
- 9. No members of the public shall be permitted to enter the premises.
- 10. All deliveries of alcohol will be made in vehicles not advertising alcohol sales, all alcohol with be in unmarked packaging.
- 11. A written policy shall be in place for cash on delivery orders. All delivery staff must be fully trained these records shall be recorded and kept on premises and made available to authorised officers upon request.
- 12. There shall be a minimum order value of £15.00 for all alcohol sales.

# 2 Promotion of Licensing Objectives

2.1 The applicant provides details in Section 18 on their application of the steps they intend to take to meet the four licensing objectives. These steps would in turn, where applicable, be made into conditions to be attached to the licence, if granted.

# 3 Relevant representations

- 3.1 Representations have been received on this application. Copies are attached at Appendix A2.
- 3.2 The applicant has been provided with a written copy of the representations made.

# 4 Policy Considerations

- 4.1 Under the terms of the Act, the Council has published a Statement of Licensing Policy. This is available on the Council website at <a href="www.croydon.gov.uk">www.croydon.gov.uk</a>. Hard copies are also available from the Council's Place Department and copies of the policy will also be available at the licensing sub committee hearing. The following paragraphs from the Statement are considered particularly relevant with regard to this application.
- 4.8 The fundamental principles of the Act and its accompanying guidance are that nothing in this 'Statement of Policy' will:
  - undermine the rights of any person to apply under the 2003 Act for a variety of permissions and have each application considered on its individual merits, or,
  - override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the 2003 Act.
- 4.9 Parties should be aware that, for a representation to be considered relevant, it must be one that is about the likely effect of the grant of a new

licence/certificate or variation of an existing licence/certificate on the promotion of the four licensing objectives. Also, if the representation is made by an 'other person', it will not be relevant if the licensing authority considers it to be 'vexatious or frivolous', or in the case of a review, 'repetitious'.

- 4.10 Applicants and those making relevant representations in respect of applications or seeking a review of a licence or a certificate have the right of appeal to the Magistrates' Court against the decisions of the Council.
- 4.11 In considering all licence/certificate applications, the Council will take into account the character of the surrounding area, the impact of the licence/certificate on that area and the nature and character of the operation.
- 4.12 As part of any application for a premises licence/club premises certificate or a variation to an existing licence/certificate, applicants are required to submit an 'Operating Schedule', which must include the steps proposed to promote the Licensing Objectives set out in paragraph 2.2.
- 4.13 Part 5 of this Statement gives guidance to applicants on some of the matters they may wish to consider when preparing their Operating Schedules.
- 4.14 Licensing is about permitting activities but also ensuring the responsible management of licensed premises, qualifying clubs and temporary events within the terms of the 2003 Act, and conditions are likely to be attached to licences, certificates and permissions that will cover matters which are within the control of individual licensees.
- 4.15 However, the Council acknowledges that it can only impose conditions where relevant representations have been received on an application and that such conditions must be considered necessary for the promotion of the licensing objectives. Where no relevant representations have been made, the application will be granted by the licensing authority in terms consistent with the applicants operating schedule.
- 4.16 When considering these conditions, the Council will primarily focus on the direct impact of the activities taking place at licensed premises on members of the public living, working or engaged in normal activity in the area concerned.

# **NEED**

4.17 The Council will not take 'need' into account when considering an application, as this concerns 'commercial demand' and is a matter for the planning process and the market.

# 5. LICENSING OBJECTIVES and OPERATING SCHEDULES

5.1.1 The following sections set out the Council's Policy relating specifically to the four Licensing Objectives:

- the prevention of crime and disorder
- public safety
- the prevention of public nuisance
- the protection of children from harm
- 5.1.2 In each section the Council defines its intended outcome and lists the factors that may influence achieving that particular objective, but because of the wide variety of premises and activities to which this Policy applies, the lists provided are not exhaustive. Applicants will know their premises best and will be expected to address all aspects relevant to the individual style and characteristics of their premises and events.
- 5.1.3 Further, each section lists possible control measures to assist applicants, but again these lists are not exhaustive. Also, many of the control measures achieve more than one Objective but have not been listed under each Objective and applicants do not need to mention a control measure more than once in their Operating Schedule.

# 5.2 Crime and Disorder

- 5.2.1 Croydon Council is committed to reducing crime and disorder within the Borough and creating an environment where people feel safe.
- 5.2.2 In addition to the requirements under the 2003 Act for the Council to promote the licensing objective of preventing crime and disorder, it also has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the Borough.
- 5.2.3 Licensed premises, especially those offering late night/early morning entertainment, alcohol and/or refreshment, can be a source of crime and disorder problems.
- 5.2.4 The Council considers that the promotion of the Licensing Objective to prevent crime and disorder also places a responsibility on licence holders to work in partnership to achieve this Objective.
- 5.2.5 The Council will expect applicants to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained so as to minimise or prevent crime and disorder in and around the vicinity of their premises and events.
- 5.2.6 The Licensing Authority recommends that for certain events, a comprehensive risk assessment is undertaken by premises licence applicants & holders to ensure that crime and disorder and public safety matters are identified and addressed. For larger public events, including those in open spaces and for premises that wish to stage promotions or events, the Licensing Authority

recommends that licence applicants and holders address Risk Assessment and post event debrief processes in their application operating schedule/event planning.

- 5.2.7 Applicants and premises licence holders may wish to engage the services of suitably trained individuals or companies to assist them in this risk assessment process. In addition, they may seek guidance and advice from the Licensing Authority or the Metropolitan Police regarding the process, although the responsibility for undertaking the risk assessment remains with the Applicant/Premises License holder as neither body is able to actually undertake such risk assessments for applicants/licence holders. Applicants and premises licence holders are also reminded that the Licensing Authority is not able to recommend the services of a particular individual or company for this purpose.
- 5.2.8 Drugs, violence, anti social behaviour and theft of customers property are examples of crime and disorder issues which may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management and supervision of the premises, including associated open areas, appropriate storage of alcohol, discouraging loitering/consuming alcohol outside the premises, ensuring opening hours are adhered to
  - participation in responsible management schemes such as the 'Best Bar None' accreditation/award scheme
  - appropriate instruction, training and supervision of those employed or engaged to prevent incidents of crime and disorder
  - adoption of existing and future best practice guidance (e.g. Safer Clubbing, the National Alcohol Harm Reduction Toolkit and other recognised codes of practice including those relating to drinks' promotions, i.e. The Point of Sale Promotions published by the British Beer and Pub Association and cheap drinks deals/Happy Hours)
  - acceptance of accredited 'proof of age' documentation, as recognised by the Council in consultation with the Police
  - maintaining appropriate signage and a refusals log
  - employment of sufficient SIA licensed door staff, i.e. within nationally accepted standards
  - provision of toughened or plastic glasses
  - provision of secure deposit boxes for confiscated items as recognised by the Council in conjunction with the Police
  - provision of litter bins and security measures, such as lighting outside premises
  - Other schemes including only purchasing alcohol from authorised wholesalers, not selling certain alcohol types/strengths (e.g. high strength beers/ciders or single cans above 6% ABV), restricting sales on

- certain alcohol types (e.g. miniature spirits), allowing a 'track and trace' identifier on products so Police/Trading Standards can identify which off-licence seized alcohol is from, signing up to local responsible retailer schemes
- Provision of closed circuit television, with cameras covering relevant internal and external areas (including beer gardens) and entrances/exits to premises

Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases and in some cases additional matters may need addressing.

- 5.2.9 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from the Council Licensing Team and Croydon Police Licensing and/or Crime Prevention Officers, as well as taking into account, as appropriate, local planning and transport policies, and, tourism, cultural and crime prevention strategies.
- 5.2.10 Where relevant representations have been made, the Council will consider attaching conditions to licences and permissions to deter and prevent crime and disorder both inside and immediately outside the premises.

# 5.3 Public Safety

- 5.3.1 The Council is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised. To this end, applicants will be expected to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained to ensure public safety, relevant to the individual style and characteristics of their premises and events.
- 5.3.2 The 2003 Act covers a wide range of premises that require licensing, including, cinemas, concert halls, theatres, nightclubs, public houses, off licences, cafés/restaurants, fast food outlets/takeaways and sometimes open spaces.
- 5.3.3 Each of these types of premises present a mixture of different risks, with many common to most premises and others unique to specific operations. These will range from fire safety, including fire precautions and means of escape arrangements in all types of premises, to the use of scenery and pyrotechnics in theatres and special lighting effects in night clubs.
- 5.3.4 It is essential that premises are constructed or adapted and operated so as to acknowledge and safeguard occupants against these risks.
- 5.3.5 The following examples of influencing factors are given to assist applicants when addressing the issue of public safety during the preparation of their Operating Schedule:
  - the number of people attending the premises

- the condition, design and layout of the premises, including the means of escape in case of fire
- the nature of the activities to be provided, in particular the sale of alcohol and including whether those activities are of a temporary or permanent nature
- the hours of operation and hours of opening if different
- customer profile (i.e. age, mobility)
- the use of special effects such as strobe lighting, lasers, pyrotechnics, smoke machines, foam machines etc.
- 5.3.6 Public safety issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management of premises
  - provision of a sufficient number of people employed or engaged to secure the safety of everyone attending the premises or event, i.e. number of door supervisors within nationally accepted standards (and having SIA accreditation where necessary)
  - appropriate instruction, training and supervision of those employed or engaged to secure the safety of everyone attending the premises or event
  - suitable customer-care policies for assisting lone customers taken ill or injured etc. at the premises
  - provision of effective CCTV in and around premises
  - provision of toughened or plastic glasses
  - implementation of crowd management measures
  - regular testing (and certification where appropriate) of procedures, appliances, systems etc. pertinent to safety codes and standards

Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases and in some cases additional matters may need addressing.

- 5.3.8 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from the Council's Health and Safety Officers and the London Fire Brigade.
- 5.3.9 The Council will consider attaching Conditions to licences and permissions to promote public safety.

# 5.4 Prevention of Public Nuisance

5.4.1 The Council recognises the need to protect the amenities of people living, visiting and working in the vicinity of licensed premises, whilst balancing the rights of businesses to develop.

- 5.4.2 Licensed premises, especially those operating late at night and in the early hours of the morning, can give rise to a range of public nuisances which may impact adversely on local communities.
- 5.4.3 These concerns mainly relate to noise and disturbance, light pollution, noxious smells, litter and anti-social behaviour and due regard will be taken on the impact these may have.

#### LICENSING HOURS

- 5.4.4 The Council will generally deal with the issue of licensing hours having due regard to the individual merits of each application, considering the potential for nuisance associated with the style, characteristics and activities of the business and examining any steps that might reduce the risk of nuisance.
- 5.4.5 The Council recognises that longer licensing hours for the sale of alcohol will avoid concentrations of people leaving premises at the same time, which is necessary to reduce the potential for friction at late night fast food outlets, taxi ranks/minicab offices and other sources of transport that can lead to disorder and disturbance.
- 5.4.6 The Council will not set fixed trading hours within designated areas ("zoning") as it recognises this could lead to significant movements of people across boundaries at particular times seeking premises opening later and would lead to the peaks of disorder and disturbance the Council is trying to avoid. Additionally, this would seemingly treat residents in one area less favourably than those in another.
- 5.4.7 However, although the Council will treat each case on its individual merits, generally it will not grant permission for licensable activities beyond 2330 hours on Sundays to Thursdays and Midnight on Fridays and Saturdays in respect of public houses situated in areas having denser residential accommodation. The Council would expect good reasons to be given to support any application for extensions beyond these hours, including addressing possible disturbance to residents and local parking. Additionally, in these areas, consideration will be given to imposing stricter conditions in respect of noise control.

# SHOPS, STORES AND SUPERMARKETS

- 5.4.8 The Council acknowledges that the Guidance issued under section 182 of the Licensing Act 2003 states that shops, stores and supermarkets should normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours.
- 5.4.9 However, there is local concern about crime and disorder associated with shops licensed to sell alcohol off the premises. Accordingly, while the Council will treat each case on its individual merits there will be a presumption that permitted hours for the sale of alcohol will be restricted to between 8am and

11.30pm on Sunday to Thursday and 8am to midnight on Friday and Saturday in respect of shops in residential areas or within one of the four relevant Cumulative Impact Zones where representations are made by the police and/or local residents and where premises are shown to be a focus of crime, disorder or nuisance. Applications to vary the permitted hours for the sale of alcohol off the premises within the above hours shall similarly be treated on their merits

# PREVENTION OF PUBLIC NUISANCE - GENERALLY

- 5.4.10 The Council will expect applicants to demonstrate in their Operating Schedule that they have identified satisfactory measures and will implement and maintain these so as to prevent public nuisance, having due regard to the style, characteristics and activities of their particular premises and events and of the locality.
- 5.4.11 The following examples of influencing factors are given to assist applicants when addressing the issue of the prevention of public nuisance during the preparation of their Operating Schedule:
  - the location of the premises and proximity to residential or other noise sensitive premises
  - effective and responsible management and supervision of the premises and associated open areas
  - the hours of opening
  - the nature of the activities to be provided and their location within the premises, the customer profile, whether the activities are temporary or permanent and whether they are to be held inside or outside
  - the design and layout of the premises and in particular the presence of noise limiting features
  - the number of people attending the premises
  - the availability of public transport
  - a 'wind down' period between the end of the licensable activities and the closure of the premises
  - a 'last admission time' policy
- 5.4.12 Public nuisance issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management and supervision of the premises, including any outside areas
  - appropriate instruction, training and supervision of staff to prevent public nuisance
  - adoption of current best practice guidance (i.e. Good Practice Guide on the Control of Noise from Pubs and Clubs produced by the Institute of Acoustics), including designing shop fronts so as to limit noise nuisance from premises, i.e. from opening windows or continental-style concertina doors

- control of opening hours for all or part (i.e. garden areas) of the premises
   including other times when deliveries take place/rubbish and bottles
   are binned and the operation of generating plant and equipment
- installation of acoustic insulation, suitably controlled, sited and silenced ventilation or air conditioning systems and sound insulation and limiting devices
- managing people, including staff and traffic, arriving and leaving the premises, including patrolling entrance queues
- managing the departure of customers
- liaising with transport providers
- siting and operation of necessary external lighting, including security lighting, with the possible nuisance to nearby properties
- suitable arrangements for collection and disposal of litter, including bottles, so as to minimise disturbance to nearby properties
- no flyposting of events/careful distribution of flyers, including by promoters
- effective ventilation systems to prevent nuisance from odour

Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases, and in some cases additional matters may need addressing.

- 5.4.13 Additionally, when preparing their Operating Schedules applicants are recommended to seek advice from Council Pollution Enforcement Officers.
- 5.4.14 The Council will consider attaching Conditions to licences and permissions to prevent public nuisance.

#### 5.5 Protection of Children from Harm

#### **ACCESS TO LICENSED PREMISES**

- 5.5.1 The wide range of premises that require licensing means that children can be expected to visit many of these, often on their own, to buy food and/or for entertainment.
- 5.5.2 Although the 2003 Act details certain age and/or time limitations on the admission of accompanied or unaccompanied children to certain types of licensed premises, the Council recognises that additional limitations may have to be considered where it appears necessary to protect them from physical, moral or psychological harm.
- 5.5.3 The Council will consider the merits of each application before deciding whether to impose conditions limiting the access of children to individual premises.
- 5.5.4 While no policy can anticipate every situation, the following are examples of premises that will raise concern:

- where entertainment or services of an adult or sexual nature is commonly provided;
- where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with a reputation for underage drinking;
- with a known association with drug taking or dealing;
- where there is a strong element of gambling on the premises (but not, for example, the simple presence of a small number of cash prize gaming machines); and
- where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.
- 5.5.5 When dealing with a licence application where limiting the access of children is considered necessary, the Council may consider any of the following options, in combination where appropriate:
  - limitations on the hours when children may be present;
  - limitations on the exclusion of the presence of children under certain ages when particular specified activities are taking place;
  - limitations on the parts of premises to which children might be given access:
  - age limitations (below 18);
  - requirements for an accompanying adult (including for example, a combination of requirements which provide that children under a particular age must be accompanied by an adult); and
  - full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 5.5.6 The Council will not impose conditions on licences or certificates requiring that children be admitted to any premises and, where no limitation is imposed, this will be left to the discretion of the individual licensee. However, where applicants volunteer prohibitions and limitations in their operating schedules and no relevant representations have been made to the Council, these will become conditions attached to the licence/certificate conditions and will be enforceable as such.

#### RESPONSIBLE AUTHORITY

5.5.8 The Council recognises the Croydon Children's Safeguarding Board and any successor groups to be the 'responsible authority' competent to advise on matters relating to the 'protection of children from harm', and to whom copies of applications should be sent.

# CHILDREN IN LICENSED PREMISES - GENERALLY

5.5.13 The Council will expect applicants to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained to protect children from harm, having due regard to the style, characteristics and activities of their particular premises and/or events.

- 5.5.14 Whilst children may be adequately protected from harm by the action taken to protect adults, they may also need special consideration and no policy can anticipate every situation. Applicants should consider the following influencing factors, for which there is the potential for children to be exposed, when addressing the issue of protecting children from harm during the preparation of their Operating Schedule:
  - drugs, drug taking or drug dealing
  - gambling
  - activities of an adult or sexual nature
  - incidents of violence or disorder
  - environmental pollution such as noise or smoke
  - special hazards such as falls from heights
  - opportunities to purchase, acquire or consume alcohol

Note: A number of these factors are listed in more details in paragraph 5.5.6, but as this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases, and in some cases additional matters may need addressing.

- 5.5.15 Protection of children from harm issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management of premises
  - provision of a sufficient number of people employed or engaged to secure the protection of children, including child performers, from harm
  - appropriate instruction, training and supervision of those employed or engaged to secure the protection of children from harm
  - adoption of best practice guidance (Public Places Charter)
  - limitations on the hours when children may be present in all or parts of the premises
  - limitations or exclusions by age when certain activities are taking place
  - imposition of requirement for children to be accompanied by an adult
  - appropriate instruction and training for counter staff in the prevention of underage sales, including acceptance of accredited 'proof of age' identification, such as a photo card driving licence, a passport, a citizens card, a validate card or a scheme which carries the PASS hologram logo and keeping a 'refusal' book.
- 5.5.16 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from Council Licensing and Child Protection Officers.
- 5.5.17 The Council will consider attaching Conditions to licences and certificates to protect children from harm.
- 5.5.18 While the Council expects Licence holders to comply with the law, the 2003 Act details a number of specific offences designed to protect children in

licensed premises and the Council will work closely with the police to ensure the appropriate enforcement of the law, especially relating to the underage sale and supply of alcohol to children.

#### 6. INTEGRATING STRATEGIES and AVOIDING DUPLICATION

- 6.1 There are many stakeholders in the leisure industry covering a wide range of disciplines and although their strategies are not always directly related to the promotion of the licensing objectives, they often indirectly impact upon them.
- The Council therefore acknowledges the importance of co-ordinating and integrating these policies, strategies and initiatives and will maintain multi-disciplinary working groups to ensure its licensing policy integrates with local crime prevention, planning, transport, tourism, race equality schemes and cultural strategies, as well as any other plans relating to the management of the town centre and the night-time economy.

#### **CRIME PREVENTION**

6.3 Conditions attached to Licences and Certificates will, so far as possible, reflect local crime prevention strategies. Examples of such conditions can be found in the Pool of Conditions relating to prevention of crime and disorder contained in the Statutory Guidance to the Act.

#### **CULTURAL STRATEGIES**

- The Council will make arrangements to monitor the impact of licensing on regulated entertainment, particularly live music, ensuring that only necessary, proportionate and reasonable licensing conditions impose any restrictions on such events.
- 6.5 Where there is any indication that such events are being deterred by licensing requirements, the statement of licensing policy will be examined to see if the situation might be reversed.

# PLANNING AND BUILDING CONTROL

- 6.8 The Council recognises that there should be a clear separation of the planning, building control and licensing regimes in order to avoid duplication and inefficiency.
- 6.9 Licensing applications will not be a re-run of the planning application and will not cut across decisions made by the planning committee or permissions granted on appeal.
- 6.10 The Council will however expect applications for premises licences or for a variation to an existing premises licence at permanent commercial premises to be from businesses having the relevant planning consent for the property concerned. In addition, persons submitting temporary event notices should ensure the premises in question has the requisite planning consent for the

proposed activities and hours of operation. Where this is not the case, applicants will be expected to show good reason why the premises do not have planning permission.

- 6.11 The Croydon Local Plan sets out the criteria that will be used to assess planning applications for any changes of use that require planning permission. Some changes of use do not require planning permission but an application for prior approval may be required to ascertain whether there are matters related to the change of use that do require planning permission. Applicants should contact the Council's Development Management service at <a href="mailto:development.management@croydon.gov.uk">development.management@croydon.gov.uk</a> with any enquiries related to planning applications or the prior approval process.
- 6.12 Any application for planning permission will be expected to take into account the impact of noise and fumes (and other forms of potential nuisance) on neighbouring premises and to provide details of any mitigating measures, as applicable.
- 6.13 The Council will ensure that if requested, reports will be sent from the licensing committee to the planning committee advising them of the situation regarding licensed premises in Croydon, including the general impact of alcohol related crime and disorder, to assist them in their decision-making.

#### **ADVANCING EQUALITY**

- 6.14 The Council recognises its legal obligation under the Equality Act 2010 to eliminate unlawful discrimination, harassment and victimisation, advance equality of opportunity and foster good relations between people who share a characteristic and those who don't.
- 6.15 The Council will assess and consult on the likely impact and monitor for any adverse impact on the advancement of equality which may arise as a result of this Policy Document and will publish the results.

# **DUPLICATION**

- 6.16 The Council will, so far as possible, avoid duplication with other legislation and regulatory regimes that already place obligations on employees and operators, e.g. the Health and Safety at Work etc. Act 1974, the Environmental Protection Act 1990, the Regulatory Reform Fire Safety Order 2005 and the Equality Act 2010 in respect of accessibility for disabled people.
- 6.17 Conditions relating to public safety will only be attached to premises licences and club premises certificates where considered necessary for the promotion of that licensing objective and not covered by any other legislation and where regulations do not cover the unique circumstances of certain licensable activities in specific premises.
- 6.18 The Council acknowledges that bingo clubs are dealt with under the Gambling Act 2005 and will have due regard to the relevant advice regarding duplicating

licence conditions which has been given under both this legislation and the 2003 Act when dealing with applications relating to alcohol, regulated entertainment or late night refreshment under the 2003 Act.

#### 9. STANDARDISED CONDITIONS

9.1 Where Conditions are properly attached to licences or certificates they will be tailored to the individual style and characteristics of the particular premises and events concerned.

#### 10. ENFORCEMENT

- 10.1 It is essential that licensed premises are maintained and operated so as to ensure the continued promotion of the licensing objectives and compliance with the specific requirements of the 2003 Act and it is the responsibility of premises licence holders and designated premises supervisors (where applicable) to ensure this happens and that regulatory compliance is maintained. The Council and its partners will make arrangements to monitor premises and take appropriate enforcement action to ensure this but enforcement action should be considered to be the last resort and such intervention should not be necessary where premises are operated & managed effectively.
- 10.2 Each of the Responsible Authorities under the Act may make representations on an application or seek a review of a premises licence/club premises certificate, based on concerns around any of the licensing objectives. That said, it is anticipated that specific responsible authorities will take a central advisory & enforcement role, as necessary, with regard to relevant licensing objectives, for example
  - Prevention of crime and disorder Police
  - Prevention of Public Nuisance Council Environmental Health (Pollution) Team and the Planning Department
  - Public Safety Council Food & Safety Team or HSE (as applicable) and the LFB
  - Protection of Children from Harm Croydon Children's Safeguarding Board, Police and the Trading Standards Team
- 10.3 Under the London Borough of Croydon Licensing Act 2003 Enforcement Protocol, originally approved by the Council's substantive Licensing Committee on 21 June 2006, using the principles of risk assessment, the Council will work closely with the responsible authorities in enforcing licensing law and inspecting licensed premises. This should ensure that resources are more effectively concentrated on problem and high risk premises. This Protocol shall be reviewed, through a separate process to this policy review in the coming months and an updated version shall be available from the Council Licensing Team and posted on the Council's website.

- 10.4 The Council will carry out its regulatory functions in accordance with good enforcement practice and particular regard will be had to fundamental principles. In that regard, Enforcement shall be:
  - Targeted
  - Consistent
  - Transparent
  - Proportionate
  - Necessary

Any enforcement activity shall be undertaken in a fair, open and consistent manner in conformity with the above principles.

The Home Office has produced Statutory Guidance under Section 182 of the Licensing Act 2003. The following paragraph from the Guidance is re produced below to assist the sub committee –

- 10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.
- 4.2 All relevant parties have been made aware of the date, time and location of the Sub Committee meeting.
- 4.3 An ordnance survey extract map of the area with the application premises shown at the centre is attached at Appendix A3.





Croydon Application for a premises licence Licensing Act 2003

For help contact licensing@croydon.gov.uk Telephone: 020 8760 5466

Section 1 of 21		
You can save the form at ar	ny time and resume it later. You do not need to	be logged in when you resume.
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.
Your reference		You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.
Are you an agent acting on  Yes	behalf of the applicant?	Put "no" if you are applying on your own behalf or on behalf of a business you own or work for.
Applicant Details		
* First name	ACINC DE COMPANS	
* Family name		
* E-mail		
Main telephone number		Include country code.
Other telephone number		
Indicate here if the ap	pplicant would prefer not to be contacted by te	lephone
Is the applicant:		
<ul> <li>Applying as a business or organisation, including as a sole trader</li> <li>Applying as an individual</li> </ul>		A sole trader is a business owned by one person without any special legal structure. Applying as an individual means the applicant is applying so the applicant can be employed, or for some other personal reason, such as following a hobby.
Applicant Business		
Is the applicant's business registered in the UK with Companies House?		Note: completing the Applicant Business section is optional in this form.
Registration number	10991834	
Business name	Drinks On Tap Ltd.	If the applicant's business is registered, use its registered name.
VAT number -	none	Put "none" if the applicant is not registered for VAT.
Legal status	Private Limited Company	

Continued from previous page			
Applicant's position in the business	Director		
Home country	United Kingdom	The country where the applicant's headquarters are.	
Registered Address		Address registered with Companies House.	
Building number or name	Unit 11A, Capital Business Centre, 22		
Street	Carlton Road		
District			
City or town	SOUTH CROYDON		
County or administrative area			
Postcode	CR2 0BS		
Country	United Kingdom		
Agent Details			
* First name	Chris		
* Family name	Nixon		
* E-mail			
Main telephone number	(\$45.506.500)	Include country code.	
Other telephone number			
☐ Indicate here if you wou	ld prefer not to be contacted by telephone		
Are you:			
<ul> <li>An agent that is a busine</li> </ul>			
person without any special legal structure.  A private individual acting as an agent			
Agent Business			
Is your business registered in the UK with Companies House?		Note: completing the Applicant Business section is optional in this form.	
Registration number	07584714		
Business name	Knight Training (UK) Ltd.	If your business is registered, use its registered name.	
VAT number GB	924151154	Put "none" if you are not registered for VAT.	
Legal status	Private Limited Company		



Continued from previous page			
Your position in the business	Licensing Agent		
Home country	United Kingdom	The country where the headquarters of your business is located.	
Agent Registered Address		Address registered with Companies House.	
Building number or name	134 The Barracks		
Street	South Road		
District	White Cross		
City or town	LANCASTER		
County or administrative area			
Postcode	LA1 4XQ		
Country	United Kingdom		
Section 2 of 21	70.		
PREMISES DETAILS			
	ply for a premises licence under section 17 of th he premises) and I/we are making this application of the Licensing Act 2003.		
Premises Address			
Are you able to provide a postal address, OS map reference or description of the premises?			
Address			
Postal Address Of Premises			
Building number or name	Unit 11A, Capital Business Centre, 22		
Street	Carlton Road		
District			
City or town	SOUTH CROYDON		
County or administrative area			
Postcode	CR2 OBS		
Country	United Kingdom		
Further Details			
Telephone number			
Non-domestic rateable value of premises (£)	2,375		

Secti	Section 3 of 21		
APPLICATION DETAILS			
In wh	hat capacity are you applying for the premises licence?		
	An individual or individuals		
$\boxtimes$	A limited company / limi	ted liability partnership	
	A partnership (other tha	n limited liability)	
	An unincorporated associated asso	ciation	
	Other (for example a state	cutory corporation)	
	A recognised club		
	A charity		
	The proprietor of an edu	cational establishment	
	A health service body		
		ed under part 2 of the Care Standards Act an independent hospital in Wales	
	A person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 in respect of the carrying on of a regulated activity (within the meaning of that Part) in an independent hospital in England		
	The chief officer of police of a police force in England and Wales		
Cont	Confirm The Following		
$\boxtimes$	I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities		
	] I am making the application pursuant to a statutory function		
	I am making the application pursuant to a function discharged by virtue of Her Majesty's prerogative		
Secti	Section 4 of 21		
NON INDIVIDUAL APPLICANTS			
Provide name and registered address of applicant in full. Where appropriate give any registered number. In the case of a partnership or other joint venture (other than a body corporate), give the name and address of each party concerned.			
Non Individual Applicant's Name			
Nam	ne Drinks On Tap Ltd.		
Deta	ils		
_	itered number (where cable)	10991834	
Desc	Description of applicant (for example partnership, company, unincorporated association etc)		

		-
Continued from previous page	•	
Private Limited Company		
Address		
Building number or name	Unit 11A, Capital Business Centre, 22	
Street	Carlton Road	
District		
City or town	SOUTH CROYDON	
County or administrative area		
Postcode	CR2 0B5	J
Country	United Kingdom	
Contact Details		
E-mail	GRAND PROPERTY AND LAND	
Telephone number		
Other telephone number		
·		
* Date of birth	dd mm yyyy	
* Nationality	British	Documents that demonstrate entitlement to work in the UK
	Add another applicant	
Section 5 of 21		
OPERATING SCHEDULE		
When do you want the premises licence to start?	dd mm yyyy	
If you wish the licence to be valid only for a limited period, when do you want it to end	dd mm yyyy	
Provide a general description of	of the premises	
licensing objectives. Where you	ses, its general situation and layout and any other or application includes off-supplies of alcohol and olies you must include a description of where the	nd you intend to provide a place for
deliver the goods. No customer	ol, tobacco and household essentials. The sales was to the premises. Ground Floor secure offices was of an industrial estate. There will be no public ac	vith 24-hour access and security. The

Continued from previous page		
If 5,000 or more people are		
expected to attend the premises at any one time,		
state the number expected to		
attend	_	
Section 6 of 21		
PROVISION OF PLAYS	_	
See guidance on regulated entertainment		
Will you be providing plays?		
C Yes © No		
Section 7 of 21	_	
PROVISION OF FILMS		
See guidance on regulated entertainment		
Will you be providing films?		
C Yes		
Section 8 of 21		
PROVISION OF INDOOR SPORTING EVENTS		
See guidance on regulated entertainment		
Will you be providing indoor sporting events?		
C Yes No		
Section 9 of 21		
PROVISION OF BOXING OR WRESTLING ENTERTAINMENTS		
See guidance on regulated entertainment		
Will you be providing boxing or wrestling entertainments?		
C Yes © No		
Section 10 of 21		
PROVISION OF LIVE MUSIC		
See guidance on regulated entertainment		
Will you be providing live music?		
← Yes ← No		
Section 11 of 21		
PROVISION OF RECORDED MUSIC		
See guidance on regulated entertainment		
Will you be providing recorded music?		
Section 12 of 21		
PROVISION OF PERFORMANCES OF DANCE		
See guidance on regulated entertainment		
Will you be providing performances of dance?		

Continued from previou	s page	
Section 13 of 21		
PROVISION OF ANYTH	HING OF A SIMILAR DI	ESCRIPTION TO LIVE MUSIC, RECORDED MUSIC OR PERFORMANCES OF
See guidance on regul	ated entertainment	
Will you be providing a performances of dance		music, recorded music or
← Yes	No     No     ■ No	
Section 14 of 21		
LATE NIGHT REFRESH	MENT	
Will you be providing I	ate night refreshment?	!
← Yes	<ul><li>No</li></ul>	
Section 15 of 21		
SUPPLY OF ALCOHOL		
Will you be selling or su	upplying alcohol?	
Yes	○ No	
Standard Days And Ti	imings	
MONDAY		Charling to a to 241
	Start 19:00	Give timings in 24 hour clock.  End 05:00 (e.g., 16:00) and only give details for the days
	Start	of the week when you intend the premises
===	Start	End to be used for the activity.
TUESDAY		
	Start 19:00	End 05:00
	Start	End
WEDNESDAY		
	Start 19:00	End 05:00
	Start	End
	Start	End
THURSDAY		
	Start 19:00	End 05:00
	Start	End
FRIDAY		
	Start 19:00	End 05:00
	Start	End
	otart	Little Li
SATURDAY		
	Start 19:00	End 05:00
	Start	End

	· · · · · · · · · · · · · · · · · · ·		
Continued from previous page			
SUNDAY			
Start	19:00	End 05:00	
Start		End	
Will the sale of alcohol be for c	consumption:		If the sale of alcohol is for consumption on
○ On the premises	Off the premises	Both	the premises select on, if the sale of alcohol is for consumption away from the premises select off. If the sale of alcohol is for consumption on the premises and away from the premises select both.
State any seasonal variations			
For example (but not exclusive	ely) where the activity will occu	ır on additional da	ys during the summer months.
***THERE WILL BE NO PUCLIC ACCESS TO THE PREMISES***			
Non-standard timings. Where the premises will be used for the supply of alcohol at different times from those listed in the column on the left, list below  For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.			
***THERE WILL BE NO PUCLIC ACCESS TO THE PREMISES***			
State the name and details of the individual whom you wish to specify on the licence as premises supervisor			
Name			
First name	Izabella Giovanna		
Family name	Ephraim		
Date of birth	dd mm yyyy		

Continued from previous page				
Enter the contact's address				
Building number or name	801250			
Street	Ehrkening (BRP			
District				
City or town				
County or administrative area				
Postcode				
Country	United Kingdom			
Personal Licence number (if known)	17/00888/LIPERS		3	
Issuing licensing authority (if known)	London Borough of Croyd	lon Cou	ncil	
PROPOSED DESIGNATED PRE	MISES SUPERVISOR CONS	SENT	<u> </u>	
How will the consent form of the supplied to the authority?	ne proposed designated pr	emises	supervisor	
C Electronically, by the prop	posed designated premises	superv	sor	
<ul> <li>As an attachment to this a</li> </ul>	application			
Reference number for consent form (if known)		49493300 = 3		If the consent form is already submitted, ask the proposed designated premises supervisor for its 'system reference' or 'your reference'.
Section 16 of 21				reference.
ADULT ENTERTAINMENT				
Highlight any adult entertainm premises that may give rise to c			entertainmer	nt or matters ancillary to the use of the
Give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups etc gambling machines etc.				
N/A				
Section 17 of 21				
HOURS PREMISES ARE OPEN T	O THE PUBLIC			
Standard Days And Timings			****	
MONDAY				Give timings in 24 hours deals
Start	19:00	End	05:00	Give timings in 24 hour clock. (e.g., 16:00) and only give details for the days
Start [		End		of the week when you intend the premises to be used for the activity.

Continued from previous page			
TUESDAY			
	Start 19:00	End 05:00	
	Start	End	
WEDNESDAY			
	Start 19:00	End 05:00	
	Start	End	
THURSDAY			
	Start 19:00	End 05:00	
	Start	End	
FRIDAY			
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Start 19:00	End 05:00	
	Start	End	
CATURDAY	Juli L		
SATURDAY	5h 4 10 00	5.4 05.00	
	Start 19:00	End 05:00	
	Start	End	
SUNDAY			
	Start 19:00	End 05:00	
	Start	End	
State any seasonal varia	ations		
For example (but not ex	xclusively) where the activity will occ	ur on additional days during the summer months.	
***THERE WILL BE NO P	UCLIC ACCESS TO THE PREMISES***		
Non standard timings. Where you intend to use the premises to be open to the members and guests at different times from those listed in the column on the left, list below			
For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.			
***THERE WILL BE NO P	UCLIC ACCESS TO THE PREMISES***		
Section 18 of 21			
LICENSING OBJECTIVES			
Describe the steps you intend to take to promote the four licensing objectives:			
a) General – all four licensing objectives (b,c,d,e)			

#### Continued from previous page...

List here steps you will take to promote all four licensing objectives together.

Consideration of the London Borough of Croydon Council Licensing policy and pre-consultation with police licensing have been carried out to ensure the promotion of the four licensing objectives.

#### b) The prevention of crime and disorder

A camera CCTV system is in place covering all licensable areas of the premises.

The CCTV system shall continuously record whilst the premises is open for licensable activities. All recordings will be stored for a minimum of 31 days and can be accessed and downloaded immediately when requested by the police or other authorised officer.

An incident/refusals log is to be kept at the premises. Any incidents or refusals must be entered and completed in the relevant book by the staff member dealing by the end of that persons shift. This log shall be kept at the premises, and made available on request to the police or an authorised officer.

The DPS will be a member of the local Pubwatch or Retail Watch schemes in the area.

Any reference to alcohol delivery will not be shown in any advertising on delivery vehicles.

No members of the public will be allowed on the premises.

All deliveries will be in unmarked packaging.

#### c) Public safety

No deliveries are to be made to an open space.

Drivers must be instructed to abort delivery where that sale is believed to be a "street sale". All such instances will be recorded in the refusals/incidents log.

# d) The prevention of public nuisance

All refuse will be disposed of in an appropriate manner. Staff will be instructed to maintain all external areas in a clean and presentable manner at all times.

Delivery of alcohol will be refused whereby the driver considers the person receiving the delivery to be under the influence of alcohol or drugs.

#### e) The protection of children from harm

Delivery drivers will undergo training in Age Verification and Prevention of Underage Sales, this training will be properly recorded and will be kept on file for inspection. This training will be refreshed every 6 months and a record will be kept on file for inspection.

Customers will be reminded to provide acceptable ID, such as a Driving Licence, Passport or PASS Card, when placing bookings online.

The premises will operate a "No ID, No Sale" policy at all times.

The company website will provide links to 'drink aware' and 'alcohol concern' webpages.

The company website and partner websites will request confirmation of age on order booking.

A written policy for delivery drivers will be kept for inspection relating to the procedure to follow when conducting 'cash on delivery' orders. This policy will detail the conduct of such deliveries and be kept under constant review and maintained.

An approved proof of age scheme shall be adopted, implemented and advertised on all websites and materials associated with the Premises such as "Challenge 25".

There shall be a minimum order value of £15.00 for all delivery sales including alcohol.

#### Section 19 of 21

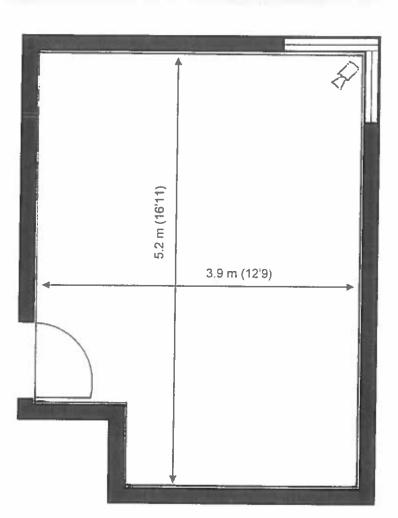
# NOTES ON DEMONSTRATING ENTITLEMENT TO WORK IN THE UK

# Capital Business Centre

Ground Plaga—Unit 19A 19 st st (210 sc ft)



KEY CETY











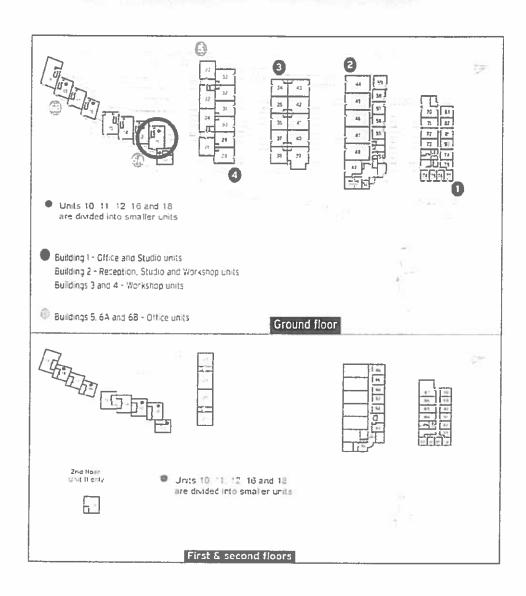
Capital Business Centre 22 Carlton Road South Croydon Surrey CR2 0BS

Space for growing businesses

www.capitalspace.co.uk

# Capital Business Centre





#### Additional Information

We are happy to provide further details and answer any questions. Please contact our Centre Manager on 020 8916 2000.

Capital Business Centre 22 Cariton Road South Croydon Surrey CR2 0BS

Space for growing businesses

www.capitalspace.co.uk

Thank you for pointing out that the proposed all-night, every night sale of alcohol from Unit 11A at the Capital Business Centre would be generated by online purchases and that only dedicated company drivers would have access to the site.

This clarification of the proposed licence's operating conditions does eliminate several of my concerns (such as the risk of underage drinkers gathering in the Business Centre late at night and extensive local litter), but other concerns remain valid, particularly related to late night noise which would be a public nuisance.

We do not wish to inconvenience the company making the Application and we realise that everybody has a right to earn a living, but we feel this should not come at the expense of a significant reduction in the quality of life for local residents who would be affected by the night-time operations.

Therefore, being making a decision on the Application, please would the council's committee carefully consider the following comments and questions:

#### **Public Nuisance issues**

The Application refers to the Capital Business Centre as an "industrial estate". This is inaccurate and misleading in the picture that it paints, because it gives the impression of an existing noisy and busy area that is away from (and not interfering with) surrounding residential areas.

The Capital Business Centre is exactly what it says it is: a business centre and NOT an industrial estate. It is a very quiet area that does not generate any significant traffic and the associated noise pollution (and environmental pollution) that comes with industrial traffic. The business centre consists largely of small-scale professional services companies that take operate between the normal office hours of 9.00 am to 5.00 pm. There is a children's kung fu school and a fitness gym that stay open later into the evening, but nothing in the Business Centre remains open after 9.30pm. Currently, the whole Business Centre and the street leading from it are entirely without any generated noise at night, which is very good for local residents.

We have a plea for the council to ask more questions and get further information before agreeing a licence:

There are potentially serious public nuisance/environmental degradations arising in relation to the Application, so we hope that the Council will establish some details with greater clarity before making its decision.

Please would the licensing team find out:

l

What type of vehicles would be used to collect and distribute the alcohol?

2

How many vehicle-journeys in and out of the Business Centre would typically be made on each of the seven nights of the week, between 19.00 and 05.00 the following morning?

3

What decibel levels would these vehicles typically generate when driving at 20 mph (the speed limit) along Carlton Road (if approaching or departing the Business Centre from the north) and along Mayfield Road (if approaching or departing the Business Centre from the south) and along Essenden Road (if approaching or departing the Business Centre from the east)? When leaving the Business Centre, heading both north and south involves accelerating up an incline, which increases engine noise further, especially for larger, heavy vehicles.

4

What would happen if sales increased over time and even larger vehicles were brought in, and more frequently? How would the Council respond to such increases *after* a licence has already been granted?

## Setting a precedent

If this all-night Application is approved, it paves the way for other companies to set up in the Business Centre with the reasonable expectation that they can use it for night-time operations (since another company would already be doing so). So the 'flood gates' will be opened and there will be a much greater risk of more extensive night-time commercial activity which will affect local residents' quality of life. The Business Centre was not intended as a place for commercial night-time activities and the attendant noise that goes with those activities.

Could the company submitting this application make use of a different distribution point that uses main roads and an actual industrial site, rather than a small business centre surrounded by residential streets?

The Application gives no information or even a vague indication of the number of vehicle movements or the vehicle types that will be used to make the collections and deliveries. Without this information, it is not possible to make a reasonable assessment of the levels of late night and very early morning noise pollution that will be generated along the residential roads leading into the business centre.

## Impact of night-time, door-step deliveries

Although not necessarily related to the streets immediately adjacent to the distribution point, there is a wider social question of the impact of late night-early morning deliveries. Currently it is rare for companies to make deliveries in London before 7.00 am or after 10.00pm. This is partly because companies realise that running vehicle engines, opening and shutting vehicle doors, shifting goods and ringing on door bells or hitting knockers all generate significant noise. Delivering alcohol to customers at 2.00 am or 4.00 am, for example, is going to have a negative impact on many neighbours of the customers who have made the online orders (simply in terms of noise pollution alone, i.e. disregarding any possible behavioural issues with customers who want to drink their alcohol at these hours and any possible harmful effects for children in the vicinity of those consuming alcohol in the early hours).

## A related issue: the impact on the value of homes

Whilst we acknowledge that traffic levels in cities do generally change gradually over long periods of time (due to vehicle ownership patterns and the evolving popularity of particular routes), the people who bought their homes in Carlton Road, Mayfield Road and Essenden Road did so with the reasonable expectation that they were moving into residential streets that would have virtually no night-time commercial traffic. The value of their homes (and therefore also the rateable value of those homes) reflect this state of affairs. If large numbers of commercial vehicles suddenly start to operate late at night and throughout the early hours of each morning (up to 5.00 am) every day of the year, surely this will make a significant detrimental impact on traffic noise levels in (what are currently) quiet residential streets with no commercial traffic at night. If Croydon Council does effectively permit this traffic to be generated for the night-time collections and deliveries of alcohol by commercial vehicles, as requested in this Application, I hope that the Council will also be willing to reduce the Council Tax band of every home in these streets effected (around 200 homes) by at least 1 band, due to the negative impact on the saleable value of the properties in these 3 streets, and due to the reduction in quality of life caused by the late night traffic.

#### A comment on the timing of distribution

Although clearly not pleasant or desirable at any time of day, we would be less concerned about commercial vehicles making collections and deliveries between the hours of 7.00 am and 7.00 pm, and we would not raise an objection to the company's vehicle movements during this 12 hour day-time period. We would be less happy with late evening commercial traffic from 7.00 pm until 10.00 pm. But the greatest concern is the major impact of noise pollution caused late and right throughout the night, i.e. from 10.00 pm until 5.00 am the following morning, every day of the week, every week of the year.

We would like to be able to keep our bedroom windows open a little at night for fresh air without experiencing commercial traffic sounds throughout the night.

So we hope that the company can still find a way to successfully run its business without impacting upon the local residential area at night.

Thank you for taking these points into consideration.





My objection is that the premises will be open through the night and therefore will increase the traffic flow through Mayfield Road.

I do not understand why this operation has to be open from 1900 to 0500.



A2

I have some concerns regarding the notice of application for premises licence under the Licensing Act 2003 for the above.

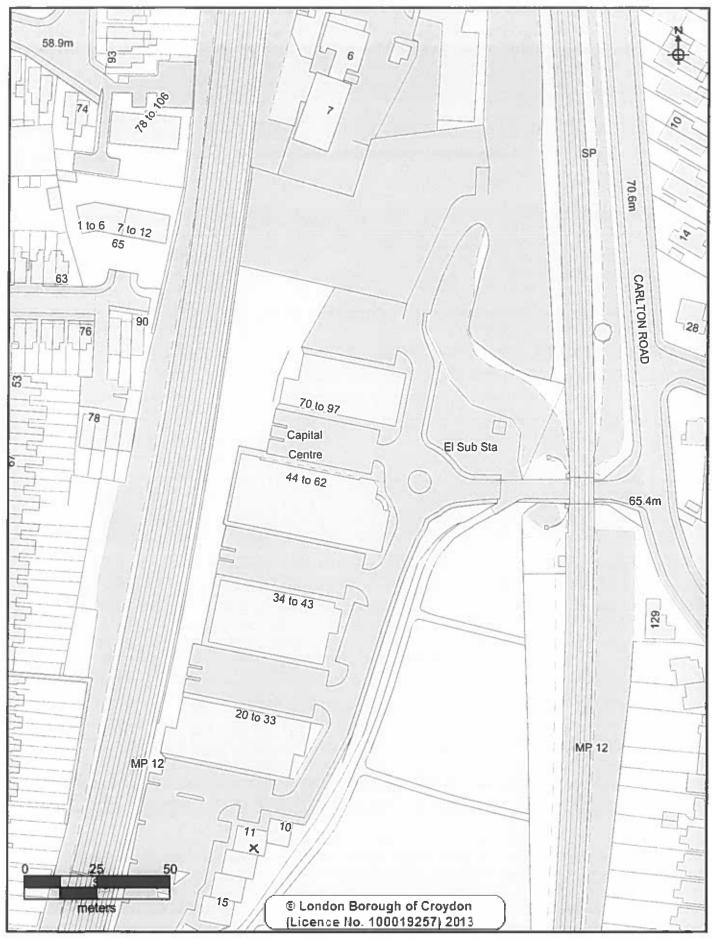
I live in the nearby area and I am concerned this will attract drinkers and traffic throughout the night, as the opening hours are 19.00 - 05.00.

Please can you register my concerns.

Regards

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A-3



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05-Jun-2018

× Page #4 CAPITAL BUSINESS CENTRE



REPORT TO:	LICENSING SUB COMMITTEE 28 June 2018
AGENDA ITEM:	
SUBJECT:	LICENSING ACT 2003 – APPLICATION FOR VARIATION TO PREMISES LICENCE
LEAD OFFICER:	Executive Director, Place Department
CABINET MEMBER:	Cllr. Hamida Ali, Cabinet Member for Communities Safety & Justice
WARDS:	Waddon

#### **CORPORATE PRIORITY/POLICY CONTEXT:**

This report is specific to this application and has no implications on the Council's Corporate Policies.

#### **FINANCIAL SUMMARY:**

This application is being processed as part of normal duties carried out by the Department with no additional costs involved.

FORWARD PLAN KEY DECISION REFERENCE NO.: N/A

# For general release

## 1. RECOMMENDATIONS

1.1 The Sub-Committee is asked to determine whether to grant the application for a variation to a premises licence at Wandle Park, Cornwall Road, Croydon.

## 2. EXECUTIVE SUMMARY

2.1 The purpose of this report is to advise the Sub-Committee that an application has been received for a variation to a premises licence under the Licensing Act 2003 ("the Act"). This application is the subject of representations, therefore a hearing is required.

#### 3. DETAIL

- 3.1 A Protocol for Licensing Hearings and a Procedure for Licensing Sub-Committee Hearings has previously been agreed by the Licensing Committee (minute A/24/05 refers). The protocol has been subsequently amended by the licensing committee (minutes A/32/06, A/40/07 and A/07/12 refer).
- 3.2 The applicant and the parties making representations have been notified of the hearing in accordance with the Licensing Act 2003 (Hearings) Regulations 2005 and Licensing Act 2003 (Hearings) (Amendment) Regulations 2005 "the Regulations". Information to accompany the notice of hearing was provided to the applicant and the party making representations in accordance with "the Regulations".
- 3.3 Appendix A to this report provides details of this application.

#### 4. FINANCIAL CONSIDERATIONS

## 1 Revenue and Capital consequences of report recommendations

There are no direct financial implications associated with this report, subject to the risks at 4.2 & 4.3. This application is being processed as part of normal duties and therefore the work associated with it is contained within the departmental budget.

## 2 The effect of the decision

The decision of the Sub-Committee may be subject to appeal and/or Judicial Review

## 3 Risks

An appeal against a decision of the Sub-Committee or a Judicial Review of the application process may present financial risks to the Council with regard to any award of costs against it.

## 4 Options

The options available are: to grant the application, to vary the application, with or without further conditions, or to refuse the application.

## 5 Savings/ future efficiencies

None identified.

**6** (Approved by: Zulfigar Darr, Interim Head of Finance, Place & Resources)

#### 5. COMMENTS OF THE SOLICITOR TO THE COUNCIL

5.1 The Solicitor to the Council comments that the sub-committee must determine

the application, taking into account relevant representations, the Licensing Act 2003, the regulations made thereunder statutory guidance and the Council's own licensing policy.

5.2 (Approved for and on behalf of Jacqueline Harris-Baker, Director of Law & Monitoring Officer)

#### 6. HUMAN RESOURCES IMPACT

- 6.1 The Human Resources impact of supporting the Licensing Hearings will be contained within the budgeted establishments of the Democratic and Legal Services and Licensing Teams.
- 6.2 (Approved by: Adrian Prescod, HR Business Partner, for and on behalf of Director of Human Resources, Chief Executive's Department)

#### 7. EQUALITIES IMPACT

7.1 The arrangements for the Licensing Hearings seek to ensure that all applicants and other interested parties receive a fair hearing and that the process is accessible to all groups within the community.

#### 8. ENVIRONMENTAL AND DESIGN IMPACT

8.1 The effective implementation of the Licensing Act 2003 will contribute to an improved environment for local residents and other stakeholders.

#### 9. LICENSING OBJECTIVES IMPACT

- 9.1 The licensing objectives contained in the Act are:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance and
  - the protection of children from harm.
- 9.2 Officers comments and relevant representations on the impact of the application on these objectives appear in Appendix A to the application.

# 10. HUMAN RIGHTS IMPACT

- 10.1 The Human Rights 1998 (HRA) requires public bodies to ensure everything they do is compatible with Convention Rights and makes it unlawful for a public authority to act incompatibly with those Rights. **Article 6 (A6)** of the European Convention on Human Rights (ECHR) is the right to a fair trial. The key elements of this include:
  - The right to a *fair* hearing;
  - The right to a *public* hearing;
  - The right to a hearing before an independent and impartial tribunal;
  - The right to a hearing within a reasonable time.

- 10.2 When hearing an application, the proceedings of a non-judicial body such as the Licensing Sub Committee, as opposed to an actual Court, need not meet the full requirements of A6 where there is a right of appeal from the Licensing Sub Committee to a Court that <u>does</u> meet the full A6 standards <u>and</u> can consider all aspects of the case (even if that does not include a full re-hearing of the facts).
- 10.3 So, while it is good practice to make a hearing before the Licensing Sub Committee as A6 compliant as possible, it will not be a breach of the HRA if it is not. Further, the hearing of all applications is subject to the principles of Natural Justice and the requirement for decisions to be 'Wednesbury reasonable'.

## 11. FREEDOM OF INFORMATION/DATA PROTECTION CONSIDERATIONS

11.1 Protocols agreed in relation to Licensing Hearings are within the Council's Constitution and will be accessible as part of the Council's Publication Scheme maintained under the Freedom of Information Act.

**CONTACT OFFICER:** Michael Goddard, Licensing Manager, Place

Department ext. 61838

**BACKGROUND DOCUMENTS:** Application Forms

Licensing Hearings and Protocol and Procedure

## **APPENDIX A**

# 1. The Application

- 1.1 This report concerns an application by the London Borough of Croydon for a variation to the premises licence they hold at Wandle Park, Cornwall Road, Croydon.
- 1.2 A copy of the current premises licence is attached at Appendix A1.
- 1.3 The variation application seeks the addition of the following licensable activity, between the hours shown -

## The sale by retail of alcohol -

Monday to Sunday 1000 hours until 2130 hours.

- 1.4 The application also seeks the addition of a number of conditions to the premises licence. These are set out/listed at pages 2-5 of the application.
- 1.5 The relevant pages of the application are attached at Appendix A2.
- 1.6 Would the sub committee please note that following discussions with the Police licensing officer, the suggested conditions numbered 15 and 24 in the application have been re worded as follows –
- 15. When any SIA door staff are deployed ensure that records are kept by the DPS, at the premises, of the following details of any door-supervisor employed at the premises:

Name and date of birth Full 16 digit SIA badge number Dates and times employed

These records shall be made available, in useable form, to the Metropolitan Police, Croydon Council officers or authorised officers of the Security Industry Authority upon request.

24. Staff training should reflect the Licensing Act 2003 and include the licensing objectives, proof of age, and conflict management. Event organisers will ensure that training for all staff will be up to date and all staff training records should be maintained and kept on site. A designated member of staff should be able to produce the records on the request of police or other authorised person.

## 2 Promotion of Licensing Objectives

2.1 The applicant provides details in Section M of their application of the additional steps, if any, they think appropriate to meet the four licensing objectives should the application to vary be granted.

## 3 Relevant representations

3.1 Representations have been received on this application. Copies are attached at Appendix A3.

3.2 The applicant has been provided with a written copy of the representations made.

# 4 Policy Considerations

- 4.1 Under the terms of the Act, the Council has published a Statement of Licensing Policy. This is available on the Council website at <a href="https://www.croydon.gov.uk">www.croydon.gov.uk</a>. Hard copies are also available from the Council's Place Department and copies of the policy will also be available at the licensing sub committee hearing. The following paragraphs from the Statement are considered particularly relevant with regard to this application.
- 4.8 The fundamental principles of the Act and its accompanying guidance are that nothing in this 'Statement of Policy' will:
  - undermine the rights of any person to apply under the 2003 Act for a variety of permissions and have each application considered on its individual merits, or,
  - override the right of any person to make representations on any application or seek a review of a licence or certificate where they are permitted to do so under the 2003 Act.
- 4.9 Parties should be aware that, for a representation to be considered relevant, it must be one that is about the likely effect of the grant of a new licence/certificate or variation of an existing licence/certificate on the promotion of the four licensing objectives. Also, if the representation is made by an 'other person', it will not be relevant if the licensing authority considers it to be 'vexatious or frivolous', or in the case of a review, 'repetitious'.
- 4.10 Applicants and those making relevant representations in respect of applications or seeking a review of a licence or a certificate have the right of appeal to the Magistrates' Court against the decisions of the Council.
- 4.11 In considering all licence/certificate applications, the Council will take into account the character of the surrounding area, the impact of the licence/certificate on that area and the nature and character of the operation.
- 4.12 As part of any application for a premises licence/club premises certificate or a variation to an existing licence/certificate, applicants are required to submit an 'Operating Schedule', which must include the steps proposed to promote the Licensing Objectives set out in paragraph 2.2.
- 4.13 Part 5 of this Statement gives guidance to applicants on some of the matters they may wish to consider when preparing their Operating Schedules.
- 4.14 Licensing is about permitting activities but also ensuring the responsible management of licensed premises, qualifying clubs and temporary events within the terms of the 2003 Act, and conditions are likely to be attached to licences, certificates and permissions that will cover matters which are within the control of individual licensees.

- 4.15 However, the Council acknowledges that it can only impose conditions where relevant representations have been received on an application and that such conditions must be considered necessary for the promotion of the licensing objectives. Where no relevant representations have been made, the application will be granted by the licensing authority in terms consistent with the applicants operating schedule.
- 4.16 When considering these conditions, the Council will primarily focus on the direct impact of the activities taking place at licensed premises on members of the public living, working or engaged in normal activity in the area concerned.

#### **NEED**

4.17 The Council will not take 'need' into account when considering an application, as this concerns 'commercial demand' and is a matter for the planning process and the market.

## 5. LICENSING OBJECTIVES and OPERATING SCHEDULES

- 5.1.1 The following sections set out the Council's Policy relating specifically to the four Licensing Objectives:
  - the prevention of crime and disorder
  - public safety
  - the prevention of public nuisance
  - the protection of children from harm
- 5.1.2 In each section the Council defines its intended outcome and lists the factors that may influence achieving that particular objective, but because of the wide variety of premises and activities to which this Policy applies, the lists provided are not exhaustive. Applicants will know their premises best and will be expected to address all aspects relevant to the individual style and characteristics of their premises and events.
- 5.1.3 Further, each section lists possible control measures to assist applicants, but again these lists are not exhaustive. Also, many of the control measures achieve more than one Objective but have not been listed under each Objective and applicants do not need to mention a control measure more than once in their Operating Schedule.

## 5.2 Crime and Disorder

- 5.2.1 Croydon Council is committed to reducing crime and disorder within the Borough and creating an environment where people feel safe.
- 5.2.2 In addition to the requirements under the 2003 Act for the Council to promote the licensing objective of preventing crime and disorder, it also has a duty

- under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the Borough.
- 5.2.3 Licensed premises, especially those offering late night/early morning entertainment, alcohol and/or refreshment, can be a source of crime and disorder problems.
- 5.2.4 The Council considers that the promotion of the Licensing Objective to prevent crime and disorder also places a responsibility on licence holders to work in partnership to achieve this Objective.
- 5.2.5 The Council will expect applicants to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained so as to minimise or prevent crime and disorder in and around the vicinity of their premises and events.
- 5.2.6 The Licensing Authority recommends that for certain events, a comprehensive risk assessment is undertaken by premises licence applicants & holders to ensure that crime and disorder and public safety matters are identified and addressed. For larger public events, including those in open spaces and for premises that wish to stage promotions or events, the Licensing Authority recommends that licence applicants and holders address Risk Assessment and post event debrief processes in their application operating schedule/event planning.
- 5.2.7 Applicants and premises licence holders may wish to engage the services of suitably trained individuals or companies to assist them in this risk assessment process. In addition, they may seek guidance and advice from the Licensing Authority or the Metropolitan Police regarding the process, although the responsibility for undertaking the risk assessment remains with the Applicant/Premises License holder as neither body is able to actually undertake such risk assessments for applicants/licence holders. Applicants and premises licence holders are also reminded that the Licensing Authority is not able to recommend the services of a particular individual or company for this purpose.
- 5.2.8 Drugs, violence, anti social behaviour and theft of customers property are examples of crime and disorder issues which may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:

- effective and responsible management and supervision of the premises, including associated open areas, appropriate storage of alcohol, discouraging loitering/consuming alcohol outside the premises, ensuring opening hours are adhered to
- participation in responsible management schemes such as the 'Best Bar None' accreditation/award scheme
- appropriate instruction, training and supervision of those employed or engaged to prevent incidents of crime and disorder
- adoption of existing and future best practice guidance (e.g. Safer Clubbing, the National Alcohol Harm Reduction Toolkit and other recognised codes of practice including those relating to drinks' promotions, i.e. The Point of Sale Promotions published by the British Beer and Pub Association and cheap drinks deals/Happy Hours)
- acceptance of accredited 'proof of age' documentation, as recognised by the Council in consultation with the Police
- maintaining appropriate signage and a refusals log
- employment of sufficient SIA licensed door staff, i.e. within nationally accepted standards
- provision of toughened or plastic glasses
- provision of secure deposit boxes for confiscated items as recognised by the Council in conjunction with the Police
- provision of litter bins and security measures, such as lighting outside premises
- Other schemes including only purchasing alcohol from authorised wholesalers, not selling certain alcohol types/strengths (e.g. high strength beers/ciders or single cans above 6% ABV), restricting sales on certain alcohol types (e.g. miniature spirits), allowing a 'track and trace' identifier on products so Police/Trading Standards can identify which off-licence seized alcohol is from, signing up to local responsible retailer schemes
- Provision of closed circuit television, with cameras covering relevant internal and external areas (including beer gardens) and entrances/exits to premises

Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases and in some cases additional matters may need addressing.

- 5.2.9 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from the Council Licensing Team and Croydon Police Licensing and/or Crime Prevention Officers, as well as taking into account, as appropriate, local planning and transport policies, and, tourism, cultural and crime prevention strategies.
- 5.2.10 Where relevant representations have been made, the Council will consider attaching conditions to licences and permissions to deter and prevent crime and disorder both inside and immediately outside the premises.

# 5.3 Public Safety

- 5.3.1 The Council is committed to ensuring that the safety of any person visiting or working in licensed premises is not compromised. To this end, applicants will be expected to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained to ensure public safety, relevant to the individual style and characteristics of their premises and events.
- 5.3.2 The 2003 Act covers a wide range of premises that require licensing, including, cinemas, concert halls, theatres, nightclubs, public houses, off licences, cafés/restaurants, fast food outlets/takeaways and sometimes open spaces.
- 5.3.3 Each of these types of premises present a mixture of different risks, with many common to most premises and others unique to specific operations. These will range from fire safety, including fire precautions and means of escape arrangements in all types of premises, to the use of scenery and pyrotechnics in theatres and special lighting effects in night clubs.
- 5.3.4 It is essential that premises are constructed or adapted and operated so as to acknowledge and safeguard occupants against these risks.
- 5.3.5 The following examples of influencing factors are given to assist applicants when addressing the issue of public safety during the preparation of their Operating Schedule:
  - the number of people attending the premises
  - the condition, design and layout of the premises, including the means of escape in case of fire
  - the nature of the activities to be provided, in particular the sale of alcohol and including whether those activities are of a temporary or permanent nature
  - the hours of operation and hours of opening if different
  - customer profile (i.e. age, mobility)
  - the use of special effects such as strobe lighting, lasers, pyrotechnics, smoke machines, foam machines etc.
- 5.3.6 Public safety issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management of premises
  - provision of a sufficient number of people employed or engaged to secure the safety of everyone attending the premises or event, i.e. number of door supervisors within nationally accepted standards (and having SIA accreditation where necessary)

- appropriate instruction, training and supervision of those employed or engaged to secure the safety of everyone attending the premises or event
- suitable customer-care policies for assisting lone customers taken ill or injured etc. at the premises
- provision of effective CCTV in and around premises
- provision of toughened or plastic glasses
- implementation of crowd management measures
- regular testing (and certification where appropriate) of procedures, appliances, systems etc. pertinent to safety codes and standards

Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases and in some cases additional matters may need addressing.

- 5.3.8 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from the Council's Health and Safety Officers and the London Fire Brigade.
- 5.3.9 The Council will consider attaching Conditions to licences and permissions to promote public safety.

## 5.4 Prevention of Public Nuisance

- 5.4.1 The Council recognises the need to protect the amenities of people living, visiting and working in the vicinity of licensed premises, whilst balancing the rights of businesses to develop.
- 5.4.2 Licensed premises, especially those operating late at night and in the early hours of the morning, can give rise to a range of public nuisances which may impact adversely on local communities.
- 5.4.3 These concerns mainly relate to noise and disturbance, light pollution, noxious smells, litter and anti-social behaviour and due regard will be taken on the impact these may have.

## **LICENSING HOURS**

- 5.4.4 The Council will generally deal with the issue of licensing hours having due regard to the individual merits of each application, considering the potential for nuisance associated with the style, characteristics and activities of the business and examining any steps that might reduce the risk of nuisance.
- 5.4.5 The Council recognises that longer licensing hours for the sale of alcohol will avoid concentrations of people leaving premises at the same time, which is necessary to reduce the potential for friction at late night fast food outlets, taxi ranks/minicab offices and other sources of transport that can lead to disorder and disturbance.

- 5.4.6 The Council will not set fixed trading hours within designated areas ("zoning") as it recognises this could lead to significant movements of people across boundaries at particular times seeking premises opening later and would lead to the peaks of disorder and disturbance the Council is trying to avoid. Additionally, this would seemingly treat residents in one area less favourably than those in another.
- 5.4.7 However, although the Council will treat each case on its individual merits, generally it will not grant permission for licensable activities beyond 2330 hours on Sundays to Thursdays and Midnight on Fridays and Saturdays in respect of public houses situated in areas having denser residential accommodation. The Council would expect good reasons to be given to support any application for extensions beyond these hours, including addressing possible disturbance to residents and local parking. Additionally, in these areas, consideration will be given to imposing stricter conditions in respect of noise control.

## SHOPS, STORES AND SUPERMARKETS

- 5.4.8 The Council acknowledges that the Guidance issued under section 182 of the Licensing Act 2003 states that shops, stores and supermarkets should normally be free to provide sales of alcohol for consumption off the premises at any times when the retail outlet is open for shopping unless there are good reasons, based on the licensing objectives, for restricting those hours.
- 5.4.9 However, there is local concern about crime and disorder associated with shops licensed to sell alcohol off the premises. Accordingly, while the Council will treat each case on its individual merits there will be a presumption that permitted hours for the sale of alcohol will be restricted to between 8am and 11.30pm on Sunday to Thursday and 8am to midnight on Friday and Saturday in respect of shops in residential areas or within one of the four relevant Cumulative Impact Zones where representations are made by the police and/or local residents and where premises are shown to be a focus of crime, disorder or nuisance. Applications to vary the permitted hours for the sale of alcohol off the premises within the above hours shall similarly be treated on their merits

#### PREVENTION OF PUBLIC NUISANCE - GENERALLY

- 5.4.10 The Council will expect applicants to demonstrate in their Operating Schedule that they have identified satisfactory measures and will implement and maintain these so as to prevent public nuisance, having due regard to the style, characteristics and activities of their particular premises and events and of the locality.
- 5.4.11 The following examples of influencing factors are given to assist applicants when addressing the issue of the prevention of public nuisance during the preparation of their Operating Schedule:
  - the location of the premises and proximity to residential or other noise sensitive premises

- effective and responsible management and supervision of the premises and associated open areas
- the hours of opening
- the nature of the activities to be provided and their location within the premises, the customer profile, whether the activities are temporary or permanent and whether they are to be held inside or outside
- the design and layout of the premises and in particular the presence of noise limiting features
- the number of people attending the premises
- the availability of public transport
- a 'wind down' period between the end of the licensable activities and the closure of the premises
- a 'last admission time' policy
- 5.4.12 Public nuisance issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management and supervision of the premises, including any outside areas
  - appropriate instruction, training and supervision of staff to prevent public nuisance
  - adoption of current best practice guidance (i.e. Good Practice Guide on the Control of Noise from Pubs and Clubs produced by the Institute of Acoustics), including designing shop fronts so as to limit noise nuisance from premises, i.e. from opening windows or continental-style concertina doors
  - control of opening hours for all or part (i.e. garden areas) of the premises – including other times when deliveries take place/rubbish and bottles are binned – and the operation of generating plant and equipment
  - installation of acoustic insulation, suitably controlled, sited and silenced ventilation or air conditioning systems and sound insulation and limiting devices
  - managing people, including staff and traffic, arriving and leaving the premises, including patrolling entrance queues
  - managing the departure of customers
  - liaising with transport providers
  - siting and operation of necessary external lighting, including security lighting, with the possible nuisance to nearby properties
  - suitable arrangements for collection and disposal of litter, including bottles, so as to minimise disturbance to nearby properties
  - no flyposting of events/careful distribution of flyers, including by promoters
  - effective ventilation systems to prevent nuisance from odour

- Note: As this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases, and in some cases additional matters may need addressing.
- 5.4.13 Additionally, when preparing their Operating Schedules applicants are recommended to seek advice from Council Pollution Enforcement Officers.
- 5.4.14 The Council will consider attaching Conditions to licences and permissions to prevent public nuisance.

#### 5.5 Protection of Children from Harm

## **ACCESS TO LICENSED PREMISES**

- 5.5.1 The wide range of premises that require licensing means that children can be expected to visit many of these, often on their own, to buy food and/or for entertainment.
- 5.5.2 Although the 2003 Act details certain age and/or time limitations on the admission of accompanied or unaccompanied children to certain types of licensed premises, the Council recognises that additional limitations may have to be considered where it appears necessary to protect them from physical, moral or psychological harm.
- 5.5.3 The Council will consider the merits of each application before deciding whether to impose conditions limiting the access of children to individual premises.
- 5.5.4 While no policy can anticipate every situation, the following are examples of premises that will raise concern:
  - where entertainment or services of an adult or sexual nature is commonly provided;
  - where there have been convictions of members of the current staff at the premises for serving alcohol to minors or with a reputation for underage drinking;
  - with a known association with drug taking or dealing;
  - where there is a strong element of gambling on the premises (but not, for example, the simple presence of a small number of cash prize gaming machines); and
  - where the supply of alcohol for consumption on the premises is the exclusive or primary purpose of the services provided at the premises.
  - 5.5.5 When dealing with a licence application where limiting the access of children is considered necessary, the Council may consider any of the following options, in combination where appropriate:
    - limitations on the hours when children may be present;

- limitations on the exclusion of the presence of children under certain ages when particular specified activities are taking place;
- limitations on the parts of premises to which children might be given access;
- age limitations (below 18);
- requirements for an accompanying adult (including for example, a combination of requirements which provide that children under a particular age must be accompanied by an adult); and
- full exclusion of people under 18 from the premises when any licensable activities are taking place.
- 5.5.6 The Council will not impose conditions on licences or certificates requiring that children be admitted to any premises and, where no limitation is imposed, this will be left to the discretion of the individual licensee. However, where applicants volunteer prohibitions and limitations in their operating schedules and no relevant representations have been made to the Council, these will become conditions attached to the licence/certificate conditions and will be enforceable as such.

#### RESPONSIBLE AUTHORITY

5.5.8 The Council recognises the Croydon Children's Safeguarding Board and any successor groups to be the 'responsible authority' competent to advise on matters relating to the 'protection of children from harm', and to whom copies of applications should be sent.

## CHILDREN IN LICENSED PREMISES - GENERALLY

- 5.5.13 The Council will expect applicants to demonstrate in their Operating Schedule that suitable and sufficient measures have been identified and will be implemented and maintained to protect children from harm, having due regard to the style, characteristics and activities of their particular premises and/or events.
- 5.5.14 Whilst children may be adequately protected from harm by the action taken to protect adults, they may also need special consideration and no policy can anticipate every situation. Applicants should consider the following influencing factors, for which there is the potential for children to be exposed, when addressing the issue of protecting children from harm during the preparation of their Operating Schedule:
  - drugs, drug taking or drug dealing
  - gambling
  - activities of an adult or sexual nature
  - incidents of violence or disorder
  - environmental pollution such as noise or smoke
  - special hazards such as falls from heights
  - opportunities to purchase, acquire or consume alcohol

- Note: A number of these factors are listed in more details in paragraph 5.5.6, but as this Policy applies to a wide range of premises and activities, the above list will not be applicable in all cases, and in some cases additional matters may need addressing.
- 5.5.15 Protection of children from harm issues may be addressed by the following examples of recommended management practice being included in operating schedules, having due regard to the type of premises and/or activities:
  - effective and responsible management of premises
  - provision of a sufficient number of people employed or engaged to secure the protection of children, including child performers, from harm
  - appropriate instruction, training and supervision of those employed or engaged to secure the protection of children from harm
  - adoption of best practice guidance (Public Places Charter)
  - limitations on the hours when children may be present in all or parts of the premises
  - limitations or exclusions by age when certain activities are taking place
  - imposition of requirement for children to be accompanied by an adult
  - appropriate instruction and training for counter staff in the prevention of underage sales, including acceptance of accredited 'proof of age' identification, such as a photo card driving licence, a passport, a citizens card, a validate card or a scheme which carries the PASS hologram logo and keeping a 'refusal' book.
- 5.5.16 Additionally, when preparing their Operating Schedules, applicants are recommended to seek advice from Council Licensing and Child Protection Officers.
- 5.5.17 The Council will consider attaching Conditions to licences and certificates to protect children from harm.
- 5.5.18 While the Council expects Licence holders to comply with the law, the 2003 Act details a number of specific offences designed to protect children in licensed premises and the Council will work closely with the police to ensure the appropriate enforcement of the law, especially relating to the underage sale and supply of alcohol to children.

## 6. INTEGRATING STRATEGIES and AVOIDING DUPLICATION

- 6.1 There are many stakeholders in the leisure industry covering a wide range of disciplines and although their strategies are not always directly related to the promotion of the licensing objectives, they often indirectly impact upon them.
- The Council therefore acknowledges the importance of co-ordinating and integrating these policies, strategies and initiatives and will maintain multi-disciplinary working groups to ensure its licensing policy integrates with local crime prevention, planning, transport, tourism, race equality schemes and

cultural strategies, as well as any other plans relating to the management of the town centre and the night-time economy.

#### **CRIME PREVENTION**

6.3 Conditions attached to Licences and Certificates will, so far as possible, reflect local crime prevention strategies. Examples of such conditions can be found in the Pool of Conditions relating to prevention of crime and disorder contained in the Statutory Guidance to the Act.

#### **CULTURAL STRATEGIES**

- 6.4 The Council will make arrangements to monitor the impact of licensing on regulated entertainment, particularly live music, ensuring that only necessary, proportionate and reasonable licensing conditions impose any restrictions on such events.
- 6.5 Where there is any indication that such events are being deterred by licensing requirements, the statement of licensing policy will be examined to see if the situation might be reversed.

#### PLANNING AND BUILDING CONTROL

- 6.8 The Council recognises that there should be a clear separation of the planning, building control and licensing regimes in order to avoid duplication and inefficiency.
- 6.9 Licensing applications will not be a re-run of the planning application and will not cut across decisions made by the planning committee or permissions granted on appeal.
- 6.10 The Council will however expect applications for premises licences or for a variation to an existing premises licence at permanent commercial premises to be from businesses having the relevant planning consent for the property concerned. In addition, persons submitting temporary event notices should ensure the premises in question has the requisite planning consent for the proposed activities and hours of operation. Where this is not the case, applicants will be expected to show good reason why the premises do not have planning permission.
- The Croydon Local Plan sets out the criteria that will be used to assess planning applications for any changes of use that require planning permission. Some changes of use do not require planning permission but an application for prior approval may be required to ascertain whether there are matters related to the change of use that do require planning permission. Applicants should contact the Council's Development Management service at <a href="mailto:development.management@croydon.gov.uk">development.management@croydon.gov.uk</a> with any enquiries related to planning applications or the prior approval process.
- 6.12 Any application for planning permission will be expected to take into account the impact of noise and fumes (and other forms of potential nuisance) on

- neighbouring premises and to provide details of any mitigating measures, as applicable.
- 6.13 The Council will ensure that if requested, reports will be sent from the licensing committee to the planning committee advising them of the situation regarding licensed premises in Croydon, including the general impact of alcohol related crime and disorder, to assist them in their decision-making.

## **ADVANCING EQUALITY**

- 6.14 The Council recognises its legal obligation under the Equality Act 2010 to eliminate unlawful discrimination, harassment and victimisation, advance equality of opportunity and foster good relations between people who share a characteristic and those who don't.
- 6.15 The Council will assess and consult on the likely impact and monitor for any adverse impact on the advancement of equality which may arise as a result of this Policy Document and will publish the results.

## **DUPLICATION**

- 6.16 The Council will, so far as possible, avoid duplication with other legislation and regulatory regimes that already place obligations on employees and operators, e.g. the Health and Safety at Work etc. Act 1974, the Environmental Protection Act 1990, the Regulatory Reform Fire Safety Order 2005 and the Equality Act 2010 in respect of accessibility for disabled people.
- 6.17 Conditions relating to public safety will only be attached to premises licences and club premises certificates where considered necessary for the promotion of that licensing objective and not covered by any other legislation and where regulations do not cover the unique circumstances of certain licensable activities in specific premises.
- 6.18 The Council acknowledges that bingo clubs are dealt with under the Gambling Act 2005 and will have due regard to the relevant advice regarding duplicating licence conditions which has been given under both this legislation and the 2003 Act when dealing with applications relating to alcohol, regulated entertainment or late night refreshment under the 2003 Act.

## 9. STANDARDISED CONDITIONS

9.1 Where Conditions are properly attached to licences or certificates they will be tailored to the individual style and characteristics of the particular premises and events concerned.

#### 10. ENFORCEMENT

10.1 It is essential that licensed premises are maintained and operated so as to ensure the continued promotion of the licensing objectives and compliance

with the specific requirements of the 2003 Act and it is the responsibility of premises licence holders and designated premises supervisors (where applicable) to ensure this happens and that regulatory compliance is maintained. The Council and its partners will make arrangements to monitor premises and take appropriate enforcement action to ensure this but enforcement action should be considered to be the last resort and such intervention should not be necessary where premises are operated & managed effectively.

- 10.2 Each of the Responsible Authorities under the Act may make representations on an application or seek a review of a premises licence/club premises certificate, based on concerns around any of the licensing objectives. That said, it is anticipated that specific responsible authorities will take a central advisory & enforcement role, as necessary, with regard to relevant licensing objectives, for example
  - Prevention of crime and disorder Police
  - Prevention of Public Nuisance Council Environmental Health (Pollution) Team and the Planning Department
  - Public Safety Council Food & Safety Team or HSE (as applicable) and the LFB
  - Protection of Children from Harm Croydon Children's Safeguarding Board, Police and the Trading Standards Team
- 10.3 Under the London Borough of Croydon Licensing Act 2003 Enforcement Protocol, originally approved by the Council's substantive Licensing Committee on 21 June 2006, using the principles of risk assessment, the Council will work closely with the responsible authorities in enforcing licensing law and inspecting licensed premises. This should ensure that resources are more effectively concentrated on problem and high risk premises. This Protocol shall be reviewed, through a separate process to this policy review in the coming months and an updated version shall be available from the Council Licensing Team and posted on the Council's website.
- 10.4 The Council will carry out its regulatory functions in accordance with good enforcement practice and particular regard will be had to fundamental principles. In that regard, Enforcement shall be:
  - Targeted
  - Consistent
  - Transparent
  - Proportionate
  - Necessary

Any enforcement activity shall be undertaken in a fair, open and consistent manner in conformity with the above principles.

The Home Office has produced Statutory Guidance under Section 182 of the Licensing Act 2003. The following paragraph from the Guidance is re produced below to assist the sub committee –

- 10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.
- 4.2 All relevant parties have been made aware of the date, time and location of the Sub Committee meeting.
- 4.3 An ordnance survey extract map of the area with the application premises shown at the centre is attached at Appendix A4.



# **Premises Licence**

Premises licence number	13/00500/LIPREM		
Postal address of premises, or if no description including Post Town ar	one, ordnance survey map reference or and Post Code		
Wandle Park			
Cornwall Road			
Croydon			
Surrey			

Telephone number

N/A

# Where the licence is time limited the dates

Not applicable

CR0 3RP

## Licensable activities authorised by the licence

The provision of regulated entertainment namely:
a) plays, b) films, c) indoor sporting events, d) live music, e) recorded music and f) performances of dance.

# The times the licence authorises the carrying out of licensable activities

The provision of regulated entertainment namely:

a) plays, b) films, c) indoor sporting events, d) live music, e) recorded music and f) performances of dance.

Monday to Sunday 0800 hours until 2130 hours

Licence: 13/00500/LIPREM

Date Effective from: 30 September 2017



The opening hours of the premises

Monday to Sunday 0800 hours until 2130 hours

Where the licence authorises supplies of alcohol whether these are on and/or off supplies

N/a

Name, (registered) address, telephone number and e-mail (where relevant) of holder of premises licence

Steve Iles
Place Department
6th Floor, Zone D
Bernard Weatherill House
8 Mint Walk
Croydon
CR0 1EA

Tel: 020 8760 5466

Registered number of holder, for example company number, charity number (where applicable)

N/A

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

N/A

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises the supply of alcohol

N/A

Original Licence Issued: 28 May 2013

This Licence Effective: 30 September 2017

Licensing Manager

2

Licence: 13/00500/LIPREM

Date Effective from: 30 September 2017

# Annex (1) Mandatory conditions

This licence is granted subject to the terms of the Licensing Act 2003

# Annex (2) Conditions consistent with the Operating Schedule

The premises licence holder will:

- 1. Give 30 days clear notice of an event to all the relevant authorities.
- 2. For licensable activities to be provided under the terms of this licence on 30 September 2017, ensure compliance with the submitted section (M), attached to this licence as Appendix A, that describes how the licensing objectives will be met as part of an event management plan.

# Annex (3) Conditions attached after a hearing by the licensing authority

Not applicable.

# Annex (4) Plans

Attached

Licence: 13/00500/LIPREM

Date Effective from: 30 September 2017

## Application to vary a premises licence under the Licensing Act 2003

#### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

# We London Borough of Croydon

(Insert name(s) of applicant)

being the premises licence holder, apply to vary a premises licence under section 34 of the Licensing Act 2003 for the premises described in Part 1 below

Premises licence number 13/00500/LIPREM

#### Part 1 - Premises Details

Postal address of premises or, if none, ordnance survey map reference or description

Wandle Park

Comwall Road

Croydon

Surrey CR0 3RP

Post town Croydon

Postcode CR0 3RP

Telephone number at premises (if any)	N/A
Non-domestic rateable value of premises	£N/A

## Part 2 - Applicant details

Daytime cor telephone nu		Steve Iles		
E-mail addre	ess (optional)	steve.iles@croydon.gov.uk		
Current post different fro address		6th Floor Zone C Bernard Weatherill House 8 Mint Walk Croydon CR0 1EA		
Post town	Croydon		Postcode	CR0 1EA

#### Part 3 - Variation

rarts -	y ariation
	tick as appropriate  want the proposed variation to have effect as soon as possible?  Yes X No
If not,	from what date do you want the variation to take effect?  DD MM YYYY
-	want the proposed variation to have effect in relation to the introduction of the late night lease see guidance note 1)  Yes X No
	describe briefly the nature of the proposed variation (Please see guidance note
2)	To apply the sale of alcohol and to add conditions to the licence.
1.	Any queue to enter the premise that forms outside the premises shall be kept orderly and supervised by SIA door supervisors to ensure that there is no nuisance or obstruction to the public highway and footpaths.
2,	Any person who appears to be intoxicated or who is behaving in a disorderly manner shall not be allowed entry to the premises.
3.	All staff engaged outside the entrance to the premises, or supervising or controlling queues, shall wear high-visibility jackets or vests.
4.	Operate an anti-drugs policy in conjunction with a search and seizure policy. This will also include storage and disposal procedures. Signage will be displayed throughout the premises.
5.	Operate a weapons policy in conjunction with search and seizure. This will also include storage and disposal procedures.
6.	Operate an anti theft policy, which will include the reporting of theft, safe storage of found items, storage and disposal procedures for all items of property found or discarded at the premises. Signage will be on display in prominent places advising customers to safeguard their property.
7.	A clear visible notice shall be placed at the entrance to the premises advising those attending that it is a condition of entry that customers agree to being searched and that police will be informed if anyone is found in possession of controlled substance or weapons.

8. An incident log (which may be electronically recorded) shall be kept at the premises for at least six months, and made available on request

AQ

to police or an authorised officer. The following details shall be recorded: -

- a. Date
- b. Time
- c. Location
- d. Persons concerned
- e. Summary of incident
- f. Identification of any Emergency Services Personnel who attended
- 9. There shall be a documented dispersal policy, as agreed with the relevant responsible authorities, implemented at the premises and a copy lodged with the Police Licensing Team.
- 10. The Challenge 25 scheme must be operated to ensure that any person who appears to be under the age of 25 shall provide documented proof that they are over 18 years of age. Proof of age shall only comprise a valid and in date passport, photo card driving licence, military card or a card bearing the PASS hologram.
- 11. Ensure that polycarbonate drinking vessels are used for all alcoholic and soft drinks served to customers and that all drinks supplied in glass bottles will be decanted into polycarbonate serving or drinking vessels.
- 12. Ensure that non-alcoholic drinks are available for retail sales at all times when the sale of alcohol is authorised at the site by the Premises Licence
- 13. Comply with the reasonable requests of the Metropolitan Police in respect of the prevention of crime and disorder.
- 14. Ensure that customers prevented from leaving the event site with bottles or open containers.
- 15. When ACS approved SIA door staff are deployed ensure that records are kept by the DPS, at the premises, of the following details of any door-supervisor employed at the premises: -

Name and date of birth
Full 16 digit SIA badge number
Dates and times employed

These records shall be made available, in useable form, to the Metropolitan Police, Croydon Council officers or authorised officers of the Security Industry Authority upon request.

- 16.A direct telephone number (mobile to be held by duty manager) will be provided to neighbouring premises to be used in the event of a complaint of noise nuisance.
- 17.So far as reasonably practicable the premises licence holder shall ensure the event is run in accordance with an event management plan. Any such event management plan shall have been reviewed by the SAG as chaired by Croydon Council. Any event management plan should have been submitted a minimum of 60 days before the event date for review by the SAG.
- 18. The event management plans for each event shall include the following information as a minimum; site plans, stewarding/security plans, crowd management plans, medical plan, fire plan, specific safety policies and risk assessments.
- 19. The premises licence holder shall nominate one person for every event to action as safety co-ordinator who is authorised by the premises licence holder to act on their behalf to carry out reasonable requests made by the SAG at Croydon or to carry out reasonable requests made by authorities during visits. The details of this person must be provided in advance a minimum of 30 days before the event date.
- 20. Pre-event planning meetings shall be arranged in conjunction with the Council, the Metropolitan Police, London Ambulance Service and London Fire Brigade for each large event. These meetings shall be additional to the SAG.
- 21. The communication system in place for the event space shall ensure the effective operation of the site under both normal and emergency conditions.
- 22. Notify the Metropolitan Police and the London Borough of Croydon with a minimum 45 days notice of any proposed large event and any change to the calendar of events.
- 23. An Event Specific Risk Assessment shall be completed for all events. Any risk identified as medium or above shall be communicated to Croydon Council Events Officer. Where the risk may have an effect of public disorder the Croydon Police Licensing Team must also be notified and the security strategy will be adapted to suit, in consultation with the Police. Further, a minimum ratio of 1:100 SIA licensed security staff to customers will be employed during such events.
- 24. Staff training should reflect the Licensing Act 2003 and include the licensing objectives, proof of age, and conflict management. The training will be refreshed every 6 months and all staff training records should be maintained and kept on site. A designated member of staff

should be able to produce the records on the request of police or other authorised person. 25. A capacity for each event shall be agreed in line with the London Fire Brigade and Croydon Council. This capacity shall be agreed a minimum of 60 days in advance of the event and will take into consideration the size of the event site, the event infrastructure, the nature of the event and expected audience. The agreed capacity must be recorded in the event management plans and means of monitoring crowd number shall be in place. If your proposed variation would mean that 5,000 or more people are expected to attend the premises at any one time, please state the 8,000 number expected to attend: Part 4 Operating Schedule Please complete those parts of the Operating Schedule below which would be subject to change if this application to vary is successful. Provision of regulated entertainment (Please see guidance note Please tick all that 3) apply plays (if ticking yes, fill in box A) a) films (if ticking yes, fill in box B) b) c) indoor sporting events (if ticking yes, fill in box C) d) boxing or wrestling entertainment (if ticking yes, fill in box D) e) live music (if ticking yes, fill in box E) f) recorded music (if ticking yes, fill in box F) performances of dance (if ticking yes, fill in box G) g)

h) anything of a similar description to that fal (if ticking yes, fill in box H)	ling within (e), (f) or (g)	
Provision of late night refreshment (if ticking	yes, fill in box I)	
Supply of alcohol (if ticking yes, fill in box J)		X
In all cases complete boxes K, L and M		

J

Standa	y of alcoh rd days ar s (please r	nd	Will the supply of alcohol be for consumption – please tick (please read guidance note 9)  On the premises  Off the premises		x
	ce note 8)				
Day	Start	Finish		Both	
Mon	10:00	21:30	State any seasonal variations for the supply of read guidance note 6)	alcohol (please	е
Tue	10:00	21:30	The sale of alcohol at this site from 10:00 – 21:30 Monday to Sunday.		
Wed	10:00	21:30			i
Thur	10:00	21:30	Non-standard timings. Where you intend to u for the supply of alcohol at different times to the column on the left, please list (please read guidants).	hose listed in t	
Fri	10:00	21:30			
Sat	10:00	21:30			
Sun	10:00	21:30			

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 10).

L

Hours premises are open to the public Standard days and timings (please read guidance note 8)		b <b>lic</b> nd read	State any seasonal variations (please read guidance note 6)
Day	Start	Finish	
Mon	08:00	21:30	
Tue	08:00	21:30	E CONTRACTOR OF THE CONTRACTOR
Wed	08:00	21:30	Non-standard timing When we intend the standard timing the standard timing the standard time.
Thur	08:00	21:30	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 7)
Fri	08:00	21:30	
Sat	08:00	21:30	
Sun	08:00	21:30	

Please identify those conditions currently imposed on the licence which you believe could be removed as a consequence of the proposed variation you are seeking.

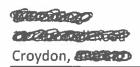
result of the proposed variation:
a) General – all four licensing objectives (b, c, d and e) (please read guidance note 11)
The conditions to be added to the licence as mentioned on page 2, 3, 4 and 5 would promote the four licencing objectives.
b) The prevention of crime and disorder
The conditions to be added to the licence as mentioned on page 2, 3, 4 and 5 would promote the four licencing objectives.
c) Public safety
The conditions to be added to the licence as mentioned on page 2, 3, 4 and 5 would promote the four licencing objectives.
d) The prevention of public nuisance
The conditions to be added to the licence as mentioned on page 2, 3, 4 and 5 would promote the four licencing objectives.
e) The protection of children from harm
The conditions to be added to the licence as mentioned on page 2, 3, 4 and 5 would promote the four licencing objectives.

It does seem a long time to have alcohol on sale it's just going to attract more trouble in the park we strongly disagree with these events were there is drink available last time out garden fence was broken & we had to put up with the noise & disruption that comes with these type of events maybe a bigger park maybe the answer!! Every elf we have trouble in this area especially the park. Even when the gates are locked they climb over! They sit around in cars with music blasting smoking God knows what else. . It's only going to get worse if these alcohol fields events take place.

Croydon

As a resident adjacent to the Wandle Park café, I would like to <u>object</u> to any alcohol licence at any time, on any day. We are subject to daily anti-social behaviour, regular noise nuisance, and, as reported by other neighbours, drug dealing in the car park. Please, please do not add alcohol sales to this misery. It will only add to at least the first two.

I have been told by another neighbour that the licence application is only for a special event for two days. Even if this were true, if it granted, what is to stop it being used every single day? There are no park keepers, no law enforcers, just a big free-for-all for people who believe they have the right to do just whatever they want. And they do.



I am resident in Westfield Rd and I know we have some problem in the park like selling drugs and sex as well, as you know there are about 20 kids lining in Westfield Rd and alcohol licence is too much for us and I believe this will be negative effects to us. I do not agree and unhappy with this and hope Croydon council will not do this.



Croydon

(在)

As a very local resident to the park I strongly object to there being an alcohol license granted at Wandle Park.

I currently live less than a few hundred metres from the park and the idea of having a continuing license agreement granted in wandle park will be to the absolute detriment of local residents.

Theobald Road is already a road used as an access point for dog walkers - this has the undesired effect of leaving dog mess and general untidiness on Theobald Road (and the other parallel roads).

A rise in anti-social behavior, crime and disorder, usually associated with the sale of alcohol-will invite vandalism and urination to the local area.

The park will no longer be child friendly, and would actually present a risk to children. I frequently take my son to this park - this will no longer be the case under a new license. The license would also conflict with amenities available to children in the area - potentially putting them at risk.

Any license to sell alcohol should be done on a per-event basis.

Further information supplied:

Can you confirm what the variation to the current terms are?

Can you also confirm how granting the increase in license terms will be of benefit to the local residents/community in the immediate area?

To answer your question - no, this hasn't alleviated my concern, as the application makes mention of the selling of alcohol 7 days a week, between 10am and 9:30pm (see page 16) - This seems very excessive for a public park.

Just to add for comment - Croydon already gets an incredibly warm time in the media for being a place associated with crime and disorder.. i just cannot see how this helps matters.





I am writing to object to the alcohol license applied for at Wandle Park in Cornwall Road. I feel it would only add to the problems we already have. Antisocial behaviour and drug dealing being the main ones. We have youths about till all hours hurling abuse at anyone who challenges them and causing damage to property. Last year we had a beer festival (Obviously serving alcohol) where we had to endure noise and fighting till all hours plus vomiting and urinating in the street. We are very much a residential area of respectable people who work hard to keep the area pleasant and consider an alcohol license would not be in keeping with this.

I hope you will consider this when making your decision.



Croydon



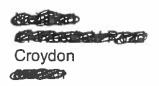


I am writing to object to the proposed alcohol licence for events in Wandle Park.

As a resident at Westfield road I see first hand the anti social behaviour that already goes on in the park. Drug use, burglary, in recent times knife crime and other behaviours and a general disrespect for property and vehicles. Allowing alcohol as well into the mix is just asking for more issues that already do not get enough attention or resolution.

I would also like to say that posting notices on the street is not an effective method of communication that can be missed by people who work and have busy days the very least the flyer that got distributed yesterday / today is far more effective method and should have been done at the outset.

I hope you do the right thing by the local community and residents.





Dear council officers,

I would be grateful for the Licensing Committee giving consideration to all of the following regarding this application.

The committee is invited to grant a blanket seven day a week 10 am to 9.30 pm licence to the authority that would then be passed on to persons unknown to the committee acting as agent for the authority. The committee is not able to make a judgement as to whether the extensive conditions set can be met by persons unknown to the committee and it would thus be inappropriate for a licence to be granted by the committee without the knowledge of the ability of operators to deliver on the conditions.

Separately, the excessive eleven and a half hour period for the opportunity for intoxication needs to be considered in the context of the committee's responsibility for the prevention of crime and disorder, public safety, the prevention of public nuisance and the protection of children from harm and the level of crime in the park currently and the competing needs of other park users. The Leader of the council indicated at the launch of the Mela 2018 that he would like to see tens of thousands attending events at Wandle Park. Having tens of thousands of people having the opportunity for inebriation for 11 hours and thirty minutes might compromise the enjoyment of park users through the public nuisance created by an extended period of drinking. I appreciate that conditions are set to limit excessive inebriation but very large events create significant challenges for such controls and as it is this application does not give the reassurance that any agents acting on behalf of the authority have the capability to enforce the conditions of operation because the application does not detail who those agents are. The park has a very well used play area for children

and the committee should give consideration to the impact of drunk adults on the children playing close to the site of events staged in the park.

I trust that the committee will give serious consideration of the impacts of extended drinking hours on the prevention of crime and disorder in a park that suffers from heavy drinking by young people, drug dealing, muggings, threatening behaviour and grooming by paedophiles, all as detailed by the Broad Green SNT at a meet up at the park on Tuesday of this week.

In these circumstances, and in the context of the committee's responsibilities for the prevention of crime and disorder, public safety, the prevention of public nuisance and the protection of children from harm, consideration might be given as to whether a mitigation might be made to have drinking only from noon till 9.30 pm, although I do appreciate that it is also the role of the committee to consider whether the opportunity for inebriation for only nine and a half hours would compromise the viability of events in the park.

It should be noted that many events do not start later than 10 am in the park such that such a change in hours would not inconvenience sellers of alcohol.

Councillor Andrew Pelling

C/o The Town Hall

Katherine Street

Croydon

\_\_\_\_\_\_



I am concerned because of the rising knife crime and drinking this could causes a violent out burst and led to stabbing in and around the area.

the government are all ready having concerns regarding knife crime in London and croydon etc this really is a defo concerns within the governments already and the major of London

we all had to deal with the beer festable in the park last year over alcohol problems and the Coucial no how that turned out .

so I did not feel this is a good idea and if someone dies from being stab at the park advent due to alcohol and drugs toxic in there blood steam.

A3

this would even be a more of a concerns as blame would start to fly with governments and public if a life was lost if you see what I mean.

the mp is concerns as it is with knife crime he wrote a emergency letter regarding the cuts last week

I feel you don't need alcohol to have a good time because it just causes drinking bringing drink in to the park and drinking there own drink on top of what is sold in the park.

these park advents have been going fine the only problem was the beer fest last year in park and this was alcohol.

this is the main problem mixing alcohol with drugs not a good idea

Further info received:

ok yes please and say I am against it.

reason there is a lot of problems down hear as it is ...

and the police are awere of these problems.

and I feel this is going to cause more problems

Further info received:

its says on there Monday to Sunday between 10am to 930pm

thats quite long hours for a one on event in a park that will have mums with babies drinking if this is allowed this may cause mum to be highly drunk looking after there own children ( if you see what I mean)

and the road stewing is a good idea as it makes them leave the park advent without causing problems for the people living in the area.

because as you are aware the beer festival last year was a nightmare it causes you the Coucial to pay out repair damages to these people high on alcohol and it also causes drink and drive.

I understand you put in rules and guidelines but you can't be responsible for people to follow the rules as there the ones that break them and don't follow.

A3

I still feel the hours are to long for any mum to go to a advent in a park allowed to drink in these hours with young children.

and this world we live in is a danger in its self with knife crime

let alone drinking these hours 10am to 930 can get a lot of alcohol down them if you see what I mean

if a group of them kick of and fight the police can only limited what they can do as the services are less now as they do more areas because of the change over.

and this has been a big issue problem with the governents on the news etc over the rise in knife crime getting worse

but this is my faults on this

have a nice time yes thats what its all about but some people will not follow the rules and guidelines putting people at risk.

this is what should be taking into account the risk

I don't think this is right at all being young children use the park.

and your going to have people drinking alcohol sitting drinking around young children.

getting drunk and aggressive and violent

this is wandle park

I have concerns with this big concerns



west croydon Surrey



I live in Vicarage Road, very close to Wandle Park tram stop and therefore to the park entrance. I have lived here for some years, and am pleased that the park is being well used for cultural and other events for the wider community. I am happy to accept a degree of occasional noise and disruption which goes with this for the wider interest.



However, I am concerned that the proposed start time of 10am mentioned in the licence application is disproportionately early and opens up the possibility of increased noise, disorder, disruption and unpleasantness later in the day. As I believe local councillors have suggested, would it not be more proportionate for the licence to be granted from midday, when food is also likely to be available (and to be consumed, given that it will be lunchtime)?





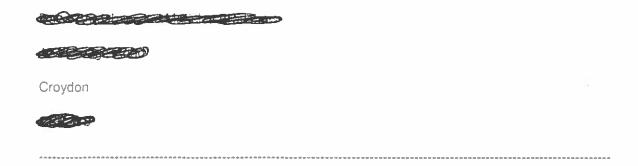
With reference to the above proposed alcohol licence for events at the park, I would like to make the following comment:-

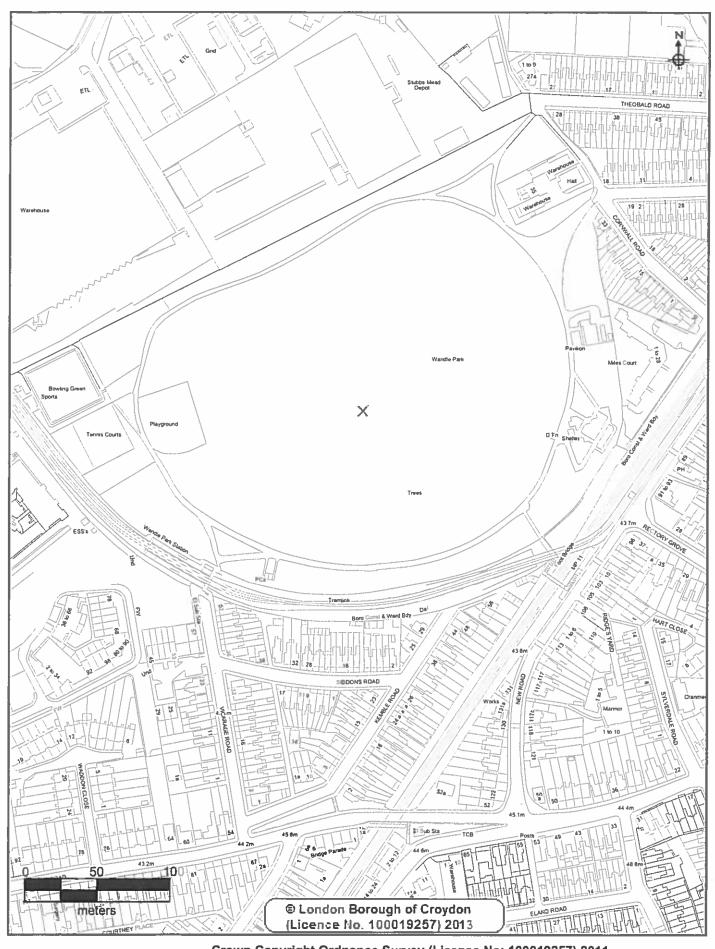
A 10am start for the licence at the Park is far too early. I would like to suggest a starting time of 12 noon.

There is enough anti social behaviour in and around the park as it is. The proposal for access to alcohol for eleven and a half hours is ridiculous and will make it considerably worse, even with security. As soon as someone is outside of the park the security ends in any case leaving residents exposed to the anti social behaviour.

I would appreciate it if my opinions were taken into account

Thank you





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Scale 1:2500

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